

COVID-19 Crisis Timeline: The Warning and the Surge

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1 Chapter 2

2 COVID-19 crisis timeline: The 3 warning, and the surge

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5

6 **Abstract** After an initial warning, an infectious health crisis, especially a viral one, can
7 surge rapidly from a small outbreak to an overwhelming epidemic or even a pandemic.
8 A surge usually consists of a rapid escalation phase, a peak phase and a slow de-
9 escalation phase. A surge may include an increase of all categories of patients,
10 emergency room visits, in-patient admissions and critically-ill patients with multi-organ
11 failure requiring ventilation, hemodialysis and other intensive care measures. There is
12 an accumulative effect of the rapid successive waves of patients admitted into the
13 hospital, with a severe strain on the human and material resources of the hospital. In
14 many health crises, as with the COVID-19 pandemic, the majority of the patients are
15 hospitalized for a long time. Such a long hospitalization slows down the recovery from
16 the crisis significantly. There is a disruptive effect of a health crisis on regular hospital
17 functions and services, such as elective surgery, ambulatory clinics, and care and follow
18 up of patients with diseases other than the cause of the infectious crisis. This disruption
19 may result in worsening of chronic diseases, such as diabetes, asthma, mental illnesses
20 and others. It may also result in delay in diagnosis and treatment of various types of
21 cancers and later presentation of cancers at higher stages. Consequently, the disruption
22 places special requirements for resumption of regular services after the crisis and an
23 additional substantial burden on hospital capabilities. This chapter describes the initial

24 COVID-19 crisis at SBH Health System in the Bronx, New York, USA and show its
25 unfolding surge over time alongside an overview of our response. While the COVID-
26 19 crisis has unique characteristics, many lessons learned from this crisis can be applied
27 to other crises, especially infectious pandemics.

28

29 **2.1 Defining the COVID-19 Pandemic**

30 A pandemic is defined as is an epidemic of an infectious disease (in
31 case of COVID-19 a viral disease), that has spread across a large region
32 or worldwide, affecting a large number of people. Over the past 100
33 years, viral and bacterial infections have shown the ability to spread
34 locally, regionally and even globally, crossing borders and barriers,
35 causing disability and death in an increasingly globalized world [1].
36 Pandemics frequently strain healthcare resources and sometimes
37 overwhelm them. After localized sporadic cases, an initial outbreak
38 occurs. Following the outbreak, a pandemic is characterized by 3 phases:
39 a rapidly escalating surge, a peak and a slow or very slow de-escalation.
40 Not infrequently, pandemics also feature a second or even multiple surges
41 after the first one. Such surges of a crisis, and particularly initial surges,
42 can potentially overwhelm healthcare institutions and resources,
43 especially in large densely populated urban areas and communities of low
44 socio-economic status.

45 Infectious health crises, compared to earthquakes, hurricanes and other
46 health crises, have the unique ability to infect and disable not only the
47 patients, but also the healthcare workers themselves; thus, multiplying

48 the potential of overwhelming healthcare institutions with the loss of
49 staffing. Resultantly, infectious health crises place special demands for
50 the protection of healthcare workers and the preservation of healthcare
51 institutions' ability to continue to function. Best practices in such
52 protection as well as prevention and patient treatment require the rapid
53 sharing of knowledge and a united approach to understanding and
54 developing novel treatments to often newly emerged pandemic diseases.
55 A global health crisis requires a global response. This can be achieved
56 through the strengthening of the global health system focusing on
57 improving collaboration and coordination across organizations (e.g., the
58 WHO, Gavi, CEPI, national centers for disease control, pharmaceutical
59 manufacturers, etc.) [2].

60

61 *2.1.1 Origins of COVID-19*

62 The origins of the SARS-CoV-2 virus, which causes COVID-19, is
63 still not definitively known. Many of the early cases of COVID-19 were
64 linked to the Huanan market in Wuhan [3,4] indicating a possibility that
65 an animal source at that location may be responsible for zoonotic
66 transfer of the virus. Indeed, it is likely that bats were the original
67 animal hosts for the progenitor virus due to the similarity of SARS-
68 CoV-2 to bat SARS-CoV-like coronaviruses [4], although an
69 intermediate host may exist between bats and humans. It is possible that
70 the virus adapted into its current infectious and transmissible form

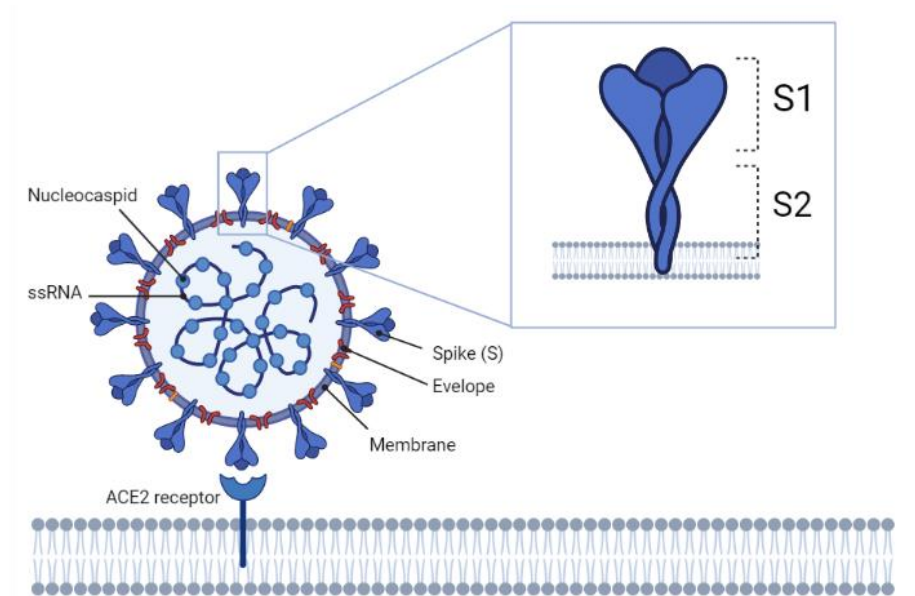
71 either in the animal host before jumping to humans, or first transferring
72 to humans and subsequently evolving via natural selection during
73 undetected human-to-human transmission [5].

74

75 *2.1.2 Basics of SARS-CoV-2: the coronavirus*

76 SARS-CoV-2 is a member of the coronavirus family, Coronaviridae,
77 related to those that were previously responsible for the outbreaks of
78 Severe Acute Respiratory Syndrome (SARS) from 2002-2004
79 predominantly in East Asia and Middle East Respiratory Syndrome
80 (MERS) in 2012. It has a similar structure and genome to the other
81 coronaviruses and possesses the spherical shape with spike proteins
82 protruding from their surface which gives them their typical appearance
83 (Figure 2.1). While the coronaviruses are made up of four structural
84 proteins, including the spike (S), membrane, envelop and nucleocapsid
85 proteins, it is the S protein which is recognized as particularly important
86 for attachment to and penetration into host cells. There are 2 functional
87 domains of the S protein known as S1 which binds with the host cell
88 receptor, and S2 which mediates fusion of the virus with the host cell
89 membrane.

90



91

92 **Figure 2.1:** SARS-CoV-2 structure. The virus has a spherical shape
 93 with spike proteins protruding from their surface which gives them their
 94 typical appearance. It is made up of four structural proteins, including
 95 the spike (S), membrane, envelop and nucleocapsid proteins. The S
 96 protein has 2 functional domains known as S1 and S2. S1 is recognized
 97 and binds to angiotensin-converting enzyme 2 (ACE2) receptor on host
 98 cells allowing penetration of the virus and host cell infection. Created
 99 with BioRender.com

100

101 Indeed, the entry of SARS-CoV-2 into host cells depends on the
 102 recognition and binding of S protein to angiotensin-converting enzyme 2

103 (ACE2) receptor of the host cells indicating that organs and tissues that
104 have high expression of ACE2 receptor, particularly the lung alveolar
105 epithelial cells but also enterocytes of the small intestine, are the primary
106 targets of SARS-CoV-2 [6]. Interestingly, S protein of SARS-CoV-2 is
107 demonstrated to possess a 10-20-fold higher affinity to ACE2 receptor
108 than that of SARS-CoV and likely contributes to the quick spreading of
109 virus [7]. Once inside the cell, the virus undergoes replication to form
110 new viral particles which can invade the adjacent epithelial cells while at
111 the same time generating new infective viral particles for release out of
112 the host via respiratory droplets enabling community transmission. This
113 re-initiates the cycle in new cells and hosts.

114 Within the host SARS-CoV-2 activates an inflammatory immune
115 response, particularly in the lungs where the virus most commonly
116 resides, through the production of a milieu of cytokines, chemokines and
117 the activation of lymphocytes. Often this initial response is insufficient
118 so the host amplifies the response to defend against the infection. It is this
119 amplification of the inflammatory immune response that gives rise to the
120 so-called "cytokine storm" which further acts to recruit neutrophils, CD4
121 helper T cells and CD8 cytotoxic T cells to the site. These cells are
122 responsible for fighting off the virus, but consequently the heightened
123 inflammation and excessive immune cell accumulation can injure the
124 lung. Alveolar epithelial cells undergo apoptosis (programmed cell death)
125 and release new viral particles which infect adjacent cells to continue the

126 cycle. Diffuse alveolar damage ensues, and alveolar flooding can occur
127 as a result of insufficient resorption and capillary leakage of plasma
128 proteins and fluid. All of these features inhibit normal respiratory
129 function of the lungs and eventually culminate in an Acute Respiratory
130 Distress Syndrome (ARDS).

131

132 *2.1.3 Symptoms*

133 The SARS-CoV-2 virus is mainly spread from person to person via
134 respiratory droplet transmission, which occurs when a person is in close
135 contact with someone who is actively coughing or sneezing. Once the
136 virus is contracted an initial early viral response phase ensues before an
137 inflammatory second phase follows resulting in an overall biphasic
138 pattern of illness. The incubation period of COVID-19, which is the time
139 period from exposure to the virus to symptom onset, is 5–6 days, but can
140 be up to 14 days. During this period, also known as the ‘pre-symptomatic’
141 period, the infected individuals can be contagious and transmit the virus
142 to healthy individuals in the population.

143 Throughout both phases of the disease, in most symptoms are mild
144 typically presenting as an influenza-like illness—which includes fever,
145 cough, malaise, myalgia, headache, and taste and smell disturbance.
146 However, approximately one in five patients infected with the virus
147 progress to the severe pneumonia-like disease known as ARDS which
148 displays extreme symptoms like high fever, severe cough, and shortness

149 of breath. These symptoms, particularly the difficulties in breathing,
150 require the patient to be hospitalized and in many cases, where high risk
151 comorbidities are present, can result in death.

152

153 *2.1.4 Classification as a pandemic*

154 In December 2019, Wuhan city of Hubei province of China was
155 overwhelmed by a series of acute atypical respiratory infections which
156 soon later were discovered to be caused by a novel coronavirus, SARS-
157 CoV-2 and therefore the disease named COVID-19. COVID-19 was
158 broadcast as a public health emergency on January 30, 2020, on March
159 11, 2020, the World Health Organization (WHO) declared the novel
160 coronavirus outbreak a global pandemic [8]. Following accumulated data
161 that more than 118,000 cases were reported in 114 countries and 4,291
162 deaths worldwide, Dr. Tedros Adhanom Ghebreyesus the WHO
163 Director-General made clear his deep concerns regarding the alarming
164 levels of spread and disease severity. Although some argue that COVID-
165 19 is not a pandemic, but a syndemic - a concept to describe how
166 epidemic disease clusters with pre-existing conditions, interacts with
167 them, and is driven by larger political, economic, and social factors [9];
168 it is universally acknowledged that this disease has caused a global health
169 crisis, like no other before it.

170

2.2 COVID-19 pandemic in the USA and its epicenter New York City; timeline of the crisis

A remarkable feature of this particular threat was the fact that this was a completely new virus with lack of knowledge of its pathophysiology and clinical effects and an absence of diagnostics, therapeutics and vaccines at the time. After the subsequent news of the COVID-19 spread through China, Italy and Europe, detection of cases started occurring in the USA at a very rapidly accelerating rate, most notably in its epicenter, New York City. According to the New York City Department of Health, the first confirmed case in New York City was on February 29, 2020 and although earlier cases in the USA had been confirmed, the numbers in New York City began to rise faster than other states and became the worse affected area in the country. Figures 2.2-2.6 show the rapid surge in cases, hospitalizations, mortality, emergency room visits and hospital admissions through the emergency rooms in New York City.

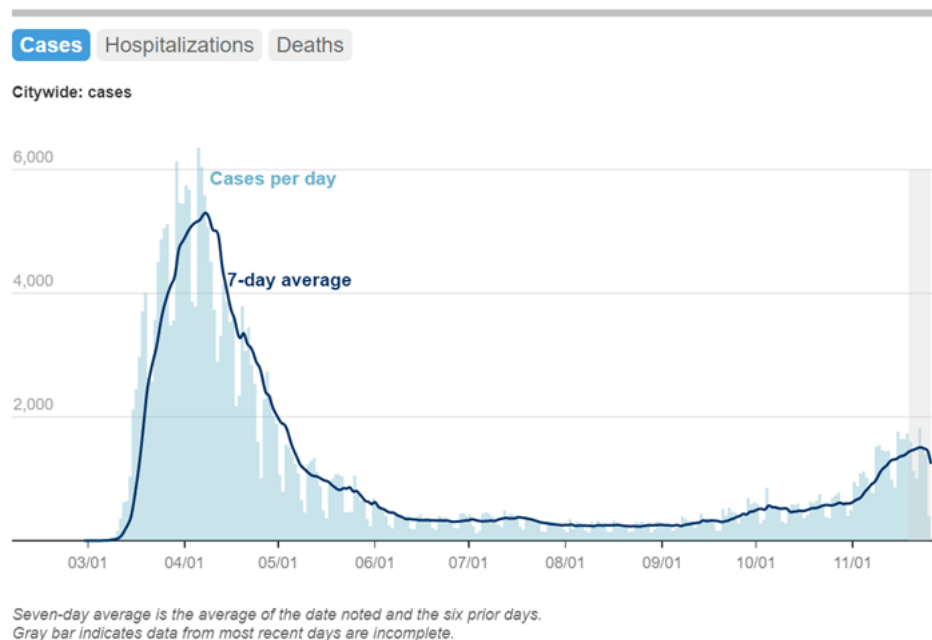
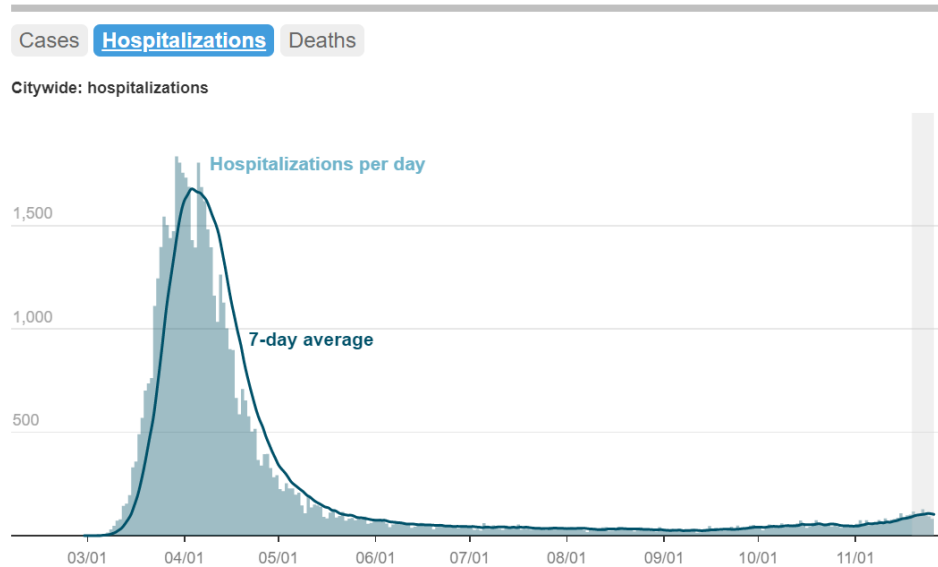


Figure 2.2: The number of COVID-19 cases per day and the 7 day average over the period of March – November 2020. Axis correspond to New York citywide cases (y axis) and the chronological date indicated by the 1st of each month (x axis). Source New York City Department of Health website accessed on 11/29/2020 <https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page> .



Seven-day average is the average of the date noted and the six prior days.
Gray bar indicates data from most recent days are incomplete.

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195

196 **Figure 2.3:** The number of COVID-19 hospitalizations per day and the

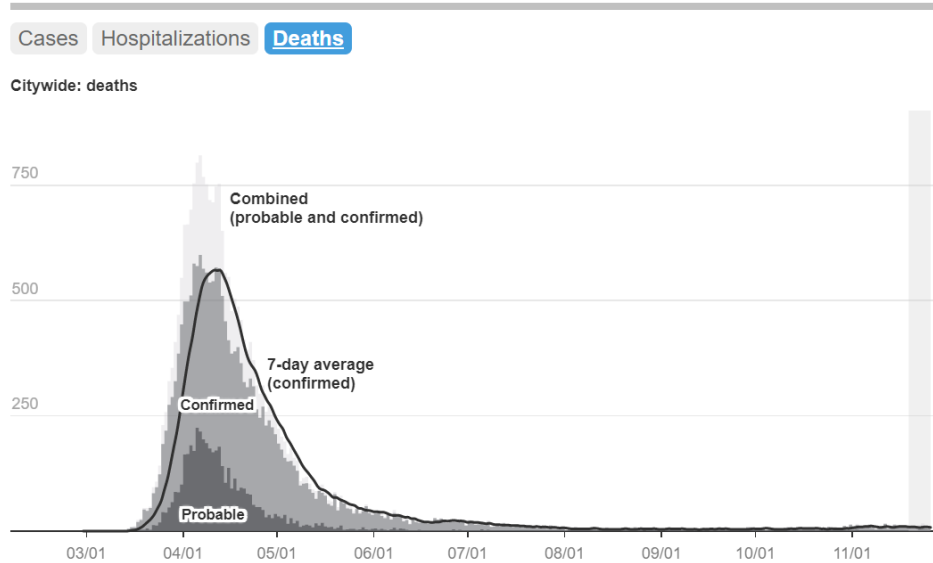
197 7-day average March – November 2020. Source New York City

198 Department of Health website accessed on 11/29/2020

199 <https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page> .

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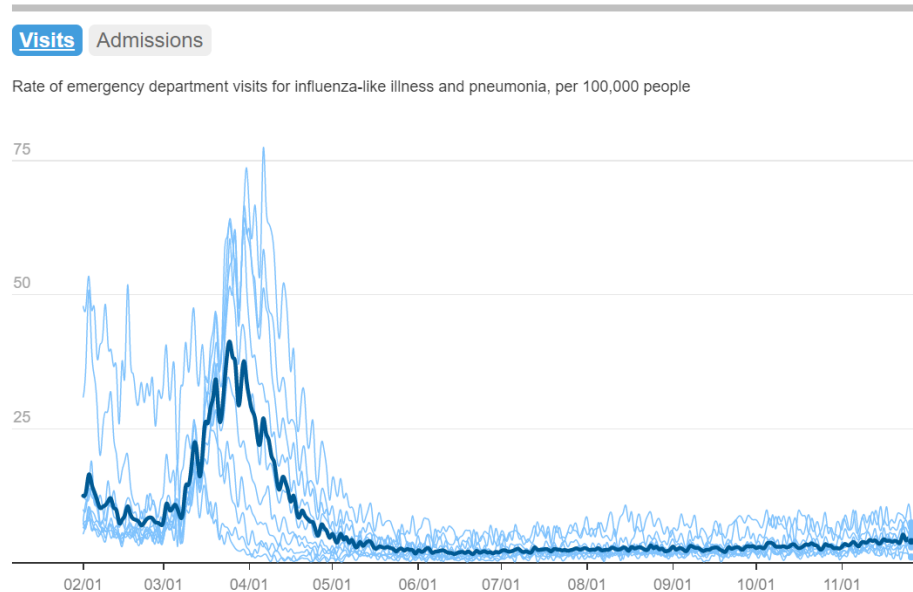
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Seven-day average is the average of the date noted and the six prior days.
 Gray bar indicates data from most recent days are incomplete.

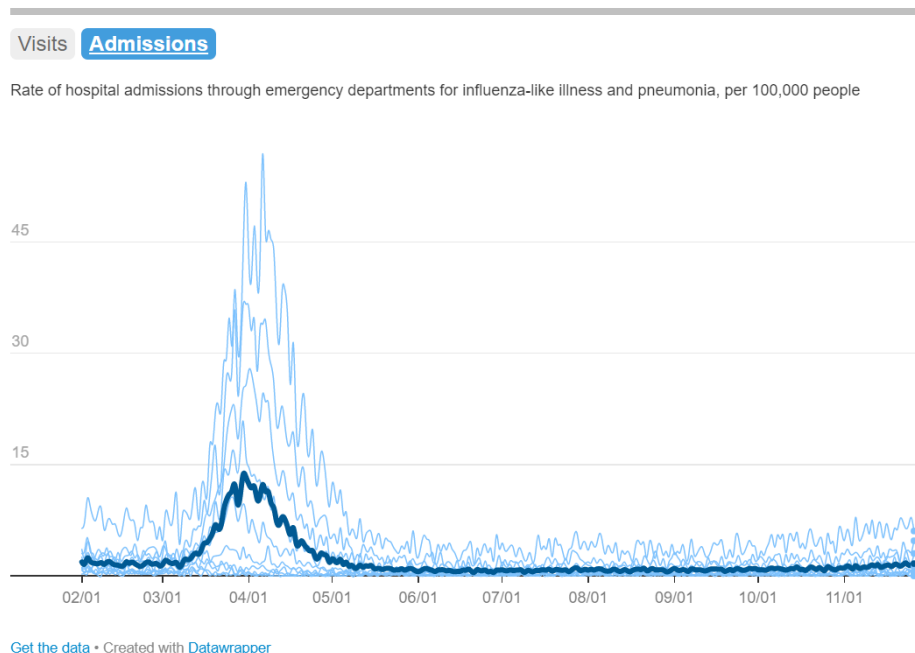
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Figure 2.4: The probable, confirmed and total number of COVID-19 deaths per day and the 7-day average March – November 2020. Source New York City Department of Health website accessed on 11/29/2020 <https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page>.



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Figure 2.5: The rate of emergency department visits in New York City hospitals for influenza-like illness and pneumonia per 100,000 people, March – November 2020. Source New York City Department of Health website accessed on 11/29/2020 <https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page> .



216

217 **Figure 2.6:** The rate of hospital admissions through emergency
 218 departments in New York City hospitals for influenza-like illness and
 219 pneumonia per 100,000 people, March – November 2020. Source New
 220 York City Department of Health website accessed on 11/29/2020
 221 <https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page> .

222

223 There are several observations that can be noted from the data of the
 224 crisis as it happened in March, April and May 2020. The first observation
 225 of the timeline of the crisis is the rapid escalating increase of all
 226 categories of patients, emergency room visits, inpatient admissions and

227 critically ill patients requiring ventilation, dialysis and other intensive
228 care measures (Figures 2.3 and 2.5). The second observation is the
229 accumulative effect of the rapid successive waves of patients coming to
230 hospitals, resulting in a rapidly reached peak of the surge in the first week
231 of April 2020. As severely ill patients accumulate in all parts of a hospital
232 and at all levels of care, regular, intermediate and intensive, the effect is
233 an acute severe strain on the human and material resources of a hospital.

234 The third observation is that disease progression occurs in a substantial
235 number of patients after admission, requiring transfer from regular care
236 to intermediate or intensive care. This progression of disease has an
237 additional additive and accumulative straining effect on top of the
238 critically ill patients arriving in the emergency room and transferred
239 directly to intensive care. The fourth observation is that the majority of
240 patients have a long length of stay (LOS) in the hospital until either
241 recovery and discharge or death. Such long LOS slows down the
242 recovery from the crisis and prolongs the strain on the human and
243 material resources of a hospital. The strain on the human resources is
244 particularly profound as the demand for care out-strips the capacity for
245 provision (Figure 2.7).

246

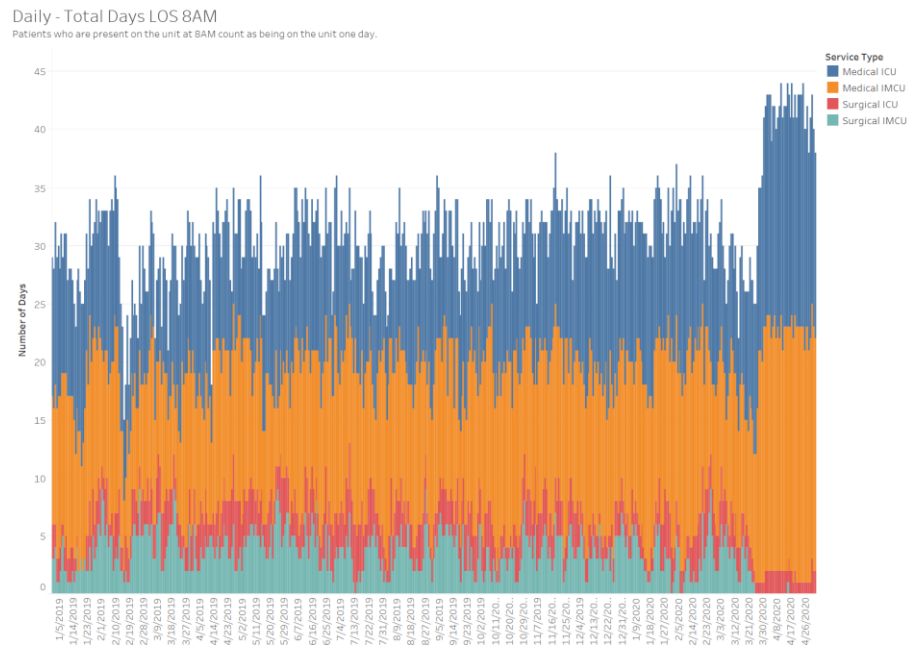


Figure 2.7: The severe increase in length of stay (LOS) in critical care units during the surge of the COVID-19 pandemic in late March and throughout April 2020 in comparison to LOS prior to COVID-19 pandemic at SBH Health System.

The fifth observation is the high mortality of the infectious pandemic. This high mortality has significant psychological impact on families and on the frontline hospital staff as well. The high mortality also requires substantial logistical effort to keep patient workflow in process and to

257 free resources for other patients. In addition, prior to death, there is a high
258 demand for palliative care services and communications with families.

259 The sixth observation is that the peak of the surge of the crisis was
260 reached much earlier than the warning at the declaration of crisis had
261 suggested. The epidemiologists of the various health authorities predicted
262 the peak of the surge to occur 6 weeks after declaration of the crisis. In
263 reality, the surge occurred in half that time, 3 weeks after the declaration
264 of the crisis, catching all New York City hospitals by surprise and shock.
265 As a consequence, and the seventh observation, at the time of the first
266 surge, no hospital in the greater New York City metropolitan area was
267 adequately prepared for the magnitude of the COVID-19 health crisis.
268 The magnitude and the rapidity of the surge of the COVID-19 crisis were
269 above and beyond the expectations and capacities of the usual and
270 customary hospital disaster planning. Modern healthcare is expensive.
271 Therefore, most hospitals function with tight lean staffing and capacities
272 during peaceful regular times, with little reserve and ability to expand
273 rapidly. With a crisis hitting all hospitals in a large geographic area, it is
274 unrealistic to expect broad scale inter-hospital mutual help and support.

275 The eighth observation is the disruptive effect of the crisis on regular
276 hospital functions and services, such as non-COVID-19 emergencies,
277 elective surgery, ambulatory clinics, trauma care, cancer care, and care
278 and follow up on patients with chronic diseases other than COVID-19;
279 such as diabetes, asthma and mental health disorders. This disruption

undoubtedly resulted in deterioration and worsening of chronic disease such as diabetes and heart failure and delayed diagnosis and treatment of cancers potentially causing progression of cancer and consequently late presentation of cases at higher clinical stages of disease. Furthermore, this places special requirements for resumption of regular services after the crisis and a substantial burden of services after the crisis.

2.3 Timeline of the response at SBH Health System

The first phase of the response of the SBH Health System was triggered by the public news of the spreading COVID-19 pandemic in addition to information coming from the State and City Departments of Health. The leadership and senior administration officials of the hospital started early preparations for the crisis. Once it was clear that the pandemic had broken out significantly in the greater New York City metropolitan area, the Departments of Health of New York State and New York City issued orders to all hospitals to increase bed capacity by 50% and prepare for a surge of the crisis.

Significantly, the first patient admitted to SBH Health System was on March 13, 2020. Table 2.1 shows a timeline of some of the key events that followed at the hospital during this surge of the crisis, highlighting the rapid escalation of the number and severity of illness of the admitted patients. The SBH Health System responded quickly with several

302 adjustments to normal practice across all departments. These included
303 primarily setting up a crisis command center with multiple daily
304 briefings, meetings and communications. Multiple multidisciplinary
305 crisis teams and workgroups were also set up from all clinical and
306 administrative departments, to plan, prepare and manage the anticipated
307 health crisis and the surge of the pandemic. The teams of medical critical
308 care, surgical critical care and anesthesiology were combined into one
309 critical care team to cope with the influx of severely ill patients. Figures
310 2.8 and 2.9 show the surge of inpatient admissions and the surge of
311 critically-ill mechanically ventilated patients at SBH Health System. A
312 critical care committee and multidisciplinary tiered teams were set up, to
313 serve the rapidly rising needs for critical care services of acceleratingly
314 increasing numbers admitted with severe respiratory failure and other
315 multi-organ failure. Daily briefings and meetings were conducted and
316 frequent communications were established. Human and material
317 resources were mobilized maximally to allow provision of care in areas
318 under increased demand, and to aid in this, all elective surgery was
319 cancelled on March 17, 2020.

320

321

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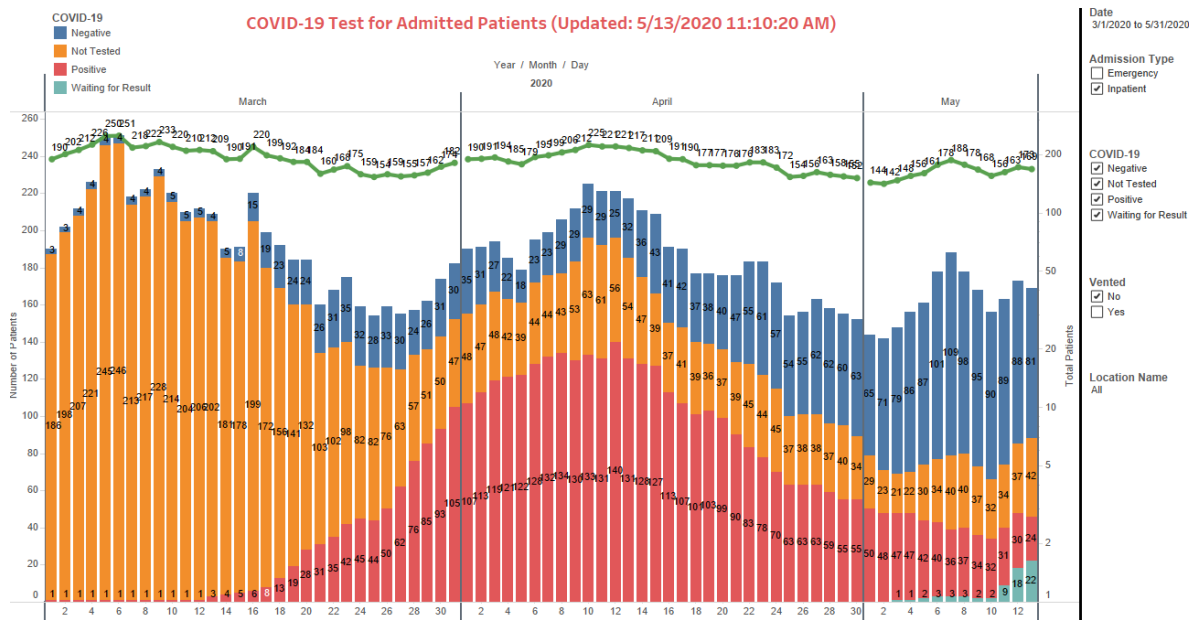
323 **Table 2.1:** timeline of the key events at SBH Health System during the
 324 surge of the COVID-19 crisis

Date	Event
3/4/2020	Hospital leadership COVID-19 emergency management call started 3 times/week
3/13/2021	First symptomatic COVID-19 patient admitted to SBH Health System
3/16/2020	Health crisis declared with predicted peak in the 3 rd or 4 th week of April
3/17/2020	All elective surgery cancelled
3/18/2020	Multidisciplinary critical care committee established
3/23/2020	Hospital command center opened
3/26/2020	First body collection-point refrigerated truck on site
4/2/2020	Second body collection-point refrigerated truck on site
4/6/2020	Peak of surge reached lasting 4 days
4/7/2020	Intermittent partial diversion from the hospital emergency room over 7 days
4/9/2020	Peak of number of ventilated COVID-19 inpatients
4/12/2020	Peak of total COVID-19 inpatients, ventilated and non-ventilated

4/13/2020	Start of slow decline in total COVID-19 inpatients; slower decline in critical care patient
4/16/2020	Quietest day in ED in the past 4 weeks with only 1 ventilated patient in the ED
5/1/2020	Continuation of slow decline of COVID-19 admissions and number of inpatients

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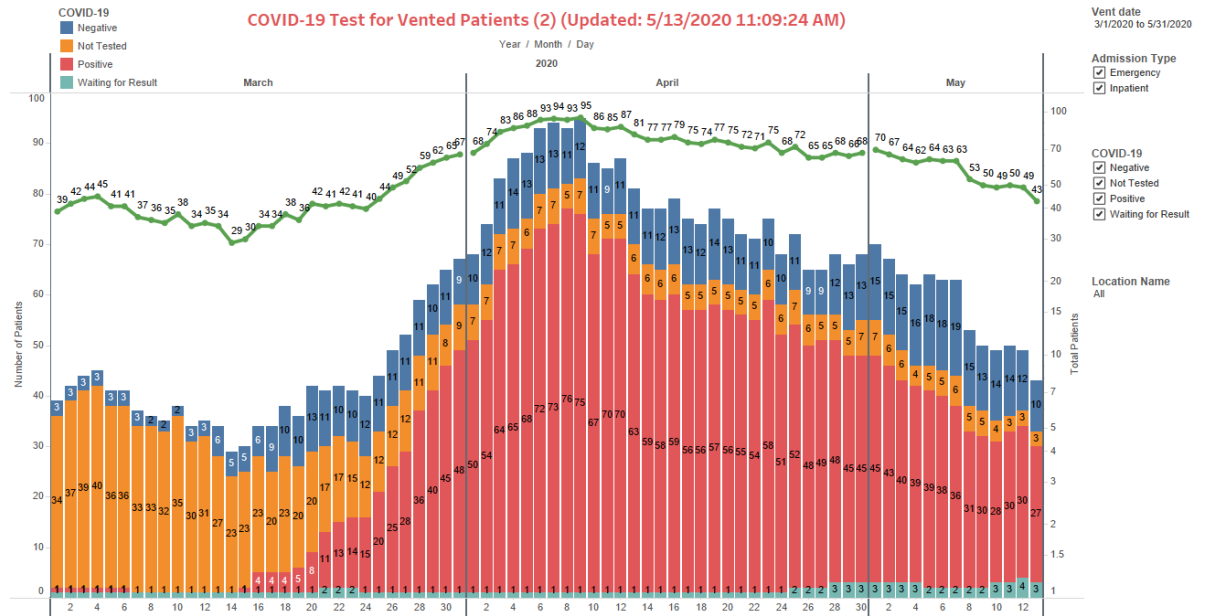
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328 **Figure 2.8:** The surge in COVID-19 patient admissions in March, April
329 and early May 2020 at SBH Health System.

330



331

332 **Figure 2.9:** The surge in COVID-19 critically ill ventilated patients in
 333 March, April and early May 2020 at SBH Health System.

334

335 Once the peak of the surge started to pass from April 13, 2020, the
 336 various teams returned very slowly, carefully and gradually to regular
 337 functions. Ultimately, elective surgery was resumed, and other functions
 338 were restarted, albeit with new rules and processes, including infection
 339 prevention measures. The details of the hospital response are recounted
 340 in the subsequent chapters of this book with explanations specific to each
 341 clinical or administrative department described along with the lessons

342 learned from critical reflection. These highly valuable lessons may guide
343 preparation, planning and management of future crises, here at SBH
344 Health System and potentially elsewhere at hospitals and primary health
345 care providers across the world.

346 Although the above describes in detail the acute first surge of the
347 COVID-19 crisis, it should be emphasized that the crisis continued well
348 beyond the surge with slow recovery and second and third surges, albeit
349 less intense than the first surge. The recovery from the crisis has taken
350 a long time and major efforts.

351 **2.4 Key lessons learnt from the surge at SBH**

352 An infectious health crisis can surge rapidly from a small outbreak to
353 an overwhelming epidemic or even a pandemic. This surge may include
354 an increase of all categories of patients, emergency room visits, in-patient
355 admissions and critically-ill patients with multi-organ failure. There is an
356 accumulative effect of the waves of patients coming to the hospital, with
357 a severe strain on the human and material resources. Long hospitalization
358 of the majority of patients slows the recovery from the crisis.
359 Consequently, there is undoubtedly a disruptive effect of a health crisis
360 on regular hospital functions and services, such as elective surgery,
361 ambulatory clinics, cancer care, mental health, and care and follow up on
362 patients with diseases other than infectious crisis. This places special
363 requirements for resumption of regular services after the crisis and a

364 substantial burden of services after the crisis, therefore strategic plans to
365 minimize this recovery burden are needed.

366 A collaborative culture and teamwork are very important for any
367 hospital system at time of a health crisis to overcome extreme adversity.
368 Furthermore, it is important for a hospital to establish collaborative
369 relationships with other health institutions for future health crises.

370 It became clear that there are a number of vulnerabilities, during
371 peaceful regular times, in hospital systems that could hamper crisis
372 efforts, including low capacities, shortages in equipment and supplies,
373 shortages in staffing, and inadequacies of the physical facilities. In
374 particular, redundancy of suppliers of essential items is very prudent and
375 the hospital should include into its planning mitigation the difficulty in
376 accessing and affording such resources.

377 In reflection of the surge at SBH, some pertinent questions arose that
378 solidify some of the key lessons that were, and need to, be learnt from a
379 healthcare crisis of this magnitude and nature.

380 ***What is unique about an infectious, possibly viral health crisis?*** There
381 are many characteristics unique to an infectious crisis versus other
382 crisis, such as a hurricane, an earthquake or a mass casualty event. An
383 infectious crisis has an accumulative rapidly escalating surge with an
384 acute burden on healthcare systems. Furthermore, an infectious crisis
385 can affect the healthcare workers themselves, thus threatening hospitals'
386 ability to cope with the crisis and deliver care to patients.

387 ***Can a hospital count on pre-setting a maximal capacity and executing***
388 ***a diversion to other hospitals in case of high demand during a surge***
389 ***of a crisis?*** Yes and No! Depending on the magnitude of the surge and
390 the availability of other receptive hospitals, a hospital may or may not
391 be able to divert to other hospitals. In the case of an extraordinary
392 surge, maximal capacity may frequently have to be “stretched”.

393 ***Can the triage of the various acuity of patient conditions and the***
394 ***designation of levels of care be preset prior to an infectious health***
395 ***crisis?*** While it is very important to include, in crisis preparedness
396 plans, criteria for triage and designation of levels of care, such practices
397 should be subject to frequent review and dynamic adjustment during a
398 crisis, in order to achieve practical flexibility, maximal efficiency and
399 prompt response to a continuously changing situation.

400 The reflections on these questions and the key features of the SBH
401 Health System response to the surge can provide lessons to develop a
402 culture of preparedness in healthcare settings to lessen the impact on
403 hospital services and workers, and hopefully mitigate the devastating
404 impact on patient lives health crises can bring.

405

406

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