

Communication repair in parole oral hearings: comparing remote and in-person settings

PEPLOW, David http://orcid.org/0000-0002-7606-6423>

Available from Sheffield Hallam University Research Archive (SHURA) at:

http://shura.shu.ac.uk/33419/

This document is the author deposited version. You are advised to consult the publisher's version if you wish to cite from it.

Published version

PEPLOW, David and PHILLIPS, Jake (2024). Communication repair in parole oral hearings: comparing remote and in-person settings. Journal of Criminology.

Copyright and re-use policy

See http://shura.shu.ac.uk/information.html

Communication repair in parole oral hearings: comparing remote and inperson settings¹

Abstract

The Parole Board (PB) for England and Wales is responsible for deciding whether prisoners are safe to be released into the community. Although the PB was using remote formats (teleconferencing and videoconferencing) to conduct hearings prior to 2020, the coronavirus (COVID-19) pandemic accelerated the wider application of remote hearings. Such changes in modality can have a significant impact on interactional practices, with participation in remote communication requiring a different set of skills from those normally involved in in-person interaction (Licoppe, 2021). We argue that this shift in modality is important because it risks impeding prisoners' participation in hearings and may limit the legitimacy of a parole hearing decision when examined through the lens of procedural justice theory. In this paper we draw on a dataset of 30 recordings of in-person and remote oral hearings. We analyse sections in which prisoners are questioned by PB panel members to identify whether these interactions can be deemed to be as successful in remotely-held hearings as compared with in-person hearings. To assess this, we compare instances of communication problems that occur in the datasets. Applying Conversation Analysis (Sacks, 1995) we find that instances of repair work from participants is statistically more likely to be present in remote hearings when compared to in-person settings. Our analysis has implications for the operating model being used by the Parole Board and knowledge around participation in remotely-held justice contexts.

-

¹ For the purpose of open access, the author has applied a Creative Commons Attribution (CC BY) licence to any Author Accepted Manuscript version of this paper arising from this submission (https://www-shu-ac-uk.hallam.idm.oclc.org/research/excellence/ethics-and-integrity/open-access)

Introduction

The coronavirus (COVID-19) pandemic resulted in a swift move towards remote working (Espitia et al., 2022), with all Parole Board (PB) oral hearings in England and Wales running remotely, either via telephone-link or video-link (for discussions of the effects of COVID-19 on other areas of the justice system, see: Kunkel and Bryant, 2022; McKay, 2022; McKay and Macintosh, 2024). Previous analysis of interviews with PB members, employees of the Parole Board who sit on hearing panels and consider the evidence provided by witnesses and the prisoner, has pointed to the potential for remotely held oral hearings to impede participation for prisoners, creating a greater power imbalance between panel members and prisoners, limiting prisoners' access to legal representation, and potentially creating further participation issues for prisoners (Peplow and Phillips, 2023a). In order to explore this further, this article focuses on the similarities and differences in the interactional structures found in in-person and remotely-held parole hearings. We ask whether the two modes of hearing are broadly similar and whether any differences could have implications for the efficacy and, ultimately, the perceptions of fairness of the oral hearing process by the prisoner. This article focuses on recordings of parole hearings as primary data to understand the benefits and problems with the shift to remote communication as default by studying the hearings directly, seeing the 'visible work done by participants in interaction' (Clift 2016: 1). This builds on ongoing research that draws on interviews with participants in parole hearings (e.g., Peplow and Phillips, 2023a), in the hope that we can triangulate perceptions of different modes of hearing with analysis of the hearings.

Literature Review

Parole populism and the oral hearing

The primary role of the PB is to assess whether people serving extended determinate and indeterminate sentences in England and Wales are safe to be released from prison. Created in 1967, the PB was a symbol of the consensus in contemporaneous penal policymaking that the criminal justice system should punish *and* rehabilitate (Padfield, 2019). Ideals of pragmatism such as reducing the costs of the criminal justice system were important, but the primary consideration was grounded in the rehabilitative ideal (Guiney, 2018). The Board has since become a key part of the general move towards risk-based and actuarial criminal justice which manages rather than rehabilitates people in the system and is now considered an institution that is almost exclusively charged with assessing the risk posed by people who are eligible for parole (Guiney, 2018; Padfield, 2019).

The serious further offence rate for people released from prison following a parole decision is just 0.5% (Parole Board, 2022) and this is often used to defend the Board's work, albeit sometimes at the expense of 'a more searching dialogue with regards to the administrative cost of maintaining these headline figures' (Guiney, 2019). Interviews with PB members suggest that the move towards remote hearings results in greater efficiencies for both the organisation and for parole board members (Peplow and Phillips, 2023a). The Board's desire to conduct around 97% of hearings remotely or in hybrid form in the coming years can therefore be understood as a continuation of this trend towards a more managerial *modus operandi*.

The oral hearing plays an important role in allowing prisoners to persuade PB members that they are safe to release (Guiney, 2019). They also play an important role in terms of legitimacy with 'good' oral hearings giving 'practical expression to the "respect due to persons whose rights are significantly affected by decisions taken in the exercise of administrative or judicial functions" (Murray, 2014: 6) by allowing prisoners to influence and understand any decision made about them. The prisoner's role in hearings has been described as 'pivotal' and 'good realistic legal representation' is considered important although they have also been described as 'very difficult' and nerve-wracking (Padfield et al., 2000: xi).

Procedural justice theory links perceptions of fairness with responses to authority (Tyler and Lind, 2002), suggesting that people are more likely to accept and comply with decisions when they believe that these decisions are fair (Fitzalan-Howard et al., 2023). Perceptions around procedural justice have been found to influence risk of reoffending post-release (Liu et al., 2020), shape engagement in prison regimes (Bickers et al., 2019) and help prisoners to feel future oriented (Fitzalan-Howard et al., 2023). Ensuring that prisoners feel able to participate in oral hearings should be a critical consideration, and procedural justice theory provides a useful lens through which to explore this.

Procedural justice theory comprises four key components: voice, respect, neutrality and trustworthy motives (Fitzalan-Howard et al., 2023).). 'Voice' is about giving people in less powerful positions the belief that they have been able to take part in the decision-making process by being able to present arguments, be listened to, and have their views considered

by those in power. Voice requires people to feel heard and understood which involves others 'listening at a deeper emotional level, and... hearing the meaning behind the words' (Bickers et al., 2019: 478). Voice is thus particularly important, with previous research finding that when prisoners can become 'apathetic about parole' when they feel like they 'do not have enough "say"' (Bilton and Bottomley, 2012: 15). Direct participation in parole hearings may allow prisoners to feel a sense of ownership of the process, by providing an opportunity to put their case across (Kelly et al., 2020). By contrast, if communication is impeded, then feelings of being understood are likely to be compromised. As such, procedural justice and voice in particular are important concepts through which to analyse parole because if prisoners are unable to have a voice then they are less likely to experience the decision made about them as legitimate.

Remote communication in the criminal justice system

Remote communication, for our purposes, can be defined as synchronous interaction in which participants are located in different physical spaces and so rely on a form of technology to communicate, such as videocall or telephone. The use of communication technology in the criminal justice system (CJS) has increased in recent years. Remote communication technologies can speed up the process of justice and decision-making (Peplow and Phillips, 2023a, de Vocht, 2021) and probation staff have suggested that remote communication can enable a more responsive and flexible approach to supervision (Dominey et al., 2021).

On the flip side, remote communication requires a different set of skills from those normally involved in in-person interaction, mainly because remote communication modes present

participants with a less rich visual and physical context than in-person interaction (Licoppe, 2021). In remote communication participants tend to have 'excessive' access to others' eye gaze but yet very limited access to others' bodily gestures (Bailenson, 2021). Remote interactions can be 'extremely fragile' and may be threatened by 'various intrusions' (de Fornel 1996: 53), such as technological and connectivity problems which can 'quickly present problems' (Seuren et al. 2021: 64) such as unintentional interrupting or involuntary silences. These problems, which are woven into remote communication, are likely to be magnified in high-stakes contexts such as parole oral hearings as they risk impeding an effective defence, influencing decision-making and affecting the legitimacy of a trial (de Vocht, 2022). Despite a general lack of evidence here, some research has substantiated these concerns. In a rapid evidence review, Byrom (2020) found that parties to remote hearings do not use procedural safeguards, that they impair a defendant's ability to communicate with their legal representatives, result in technical issues, can impact negatively on perceptions of party and witness credibility and make it more difficult for the court to identify vulnerability and ensure participation. During a series of interviews with prisoners about their experiences of video links McKay (2016: 22) found that remote communication can intrude on legal process, affect prisoners' comprehension and participation and closes off 'opportunities for natural human interaction'. Prior to the pandemic it was argued that the move towards greater use of technology was without a clear strategic rationale (McKeever, 2020). Moreover, research has found that while remote court hearings can work well for administrative hearings and where parties are wellequipped to participate, it works less well in criminal hearings and with parties who present with vulnerabilities (Law Society, 2022). The Law Society (2022) suggests that relevant factors here include age, disability, Mental health problems, learning difficulties, English as a second language, experience of trauma, socio-economic background considerations, caring responsibilities. Although this research did not shed light on why this may be the case, one might surmise that it due to the communication difficulties as well as peoples' ability to use technology sufficiently well.

Gibbs has argued that remote parole hearings provide little benefit for participants; the main effect being diminished 'personal contact between probation officers and their clients' (Gibbs 2017: 14). Beyond our own research (Peplow and Phillips, 2023a; Peplow and Phillips, forthcoming) no other published research on remote parole hearings exists. However, studies have shown that in other CJS settings there can be a reduction in levels of perceived legitimacy from participants in remotely-held court proceedings (Rowden 2018; McKay 2016; see also Poulin 2004). Remote hearings appear to make procedural justice more difficult to achieve because the spatial, corporeal, and visual demarcations noted by McKay (2016) potentially impede on interactions and prisoners' ability to have a voice in the process. McKay (2016) also notes that prisoners 'expressed a desire to be physically immersed in the courtroom for substantive procedures' and so taking this away from the may also shape the extent to which they can participate in a hearing. This raises important questions around whether these improved efficiencies are worth the potential cost to participation and legitimacy in the eyes of prisoners.

Conversation Analysis and Repair

Conversation Analysis (CA) is an approach to the analysis of interaction that is used in this paper. It considers how people 'create, maintain, and negotiate 'meaning' through reference to the 'rules' and structure of talk (Robinson 2006: 138). As all talk between

people unfolds in time, the role of sequence is central to these underlying rules. The most basic rule is that conversation is ordered in terms of adjacency pairs: units of turns at talk that are tied to each other (Sacks 1995): e.g., a request expects an acceptance or denial, a question expects an answer. This ordering is particularly evident in 'institutional' forms of interaction (Drew and Heritage, 1992), such as oral hearings whereby panel members pose questions and witnesses (including prisoners) are expected to provide answers. Talk is underpinned by a preference for 'progressivity' (Stivers and Robinson, 2006), and participants in an interaction aim to satisfy the conditions of an initiating action by responding appropriately: e.g., answers almost always follow questions (Stivers 2010). This sequential ordering is central to the main project of talk, which is to achieve intersubjectivity: a sense of 'conjoined reality' between people (Schegloff 1992: 1296). If intersubjectivity is predicated on a 'socially shared' understanding of how talk is conducted, then analysis of problems in talk (e.g., misunderstandings, errors, mishearings), is vital as these demonstrate how obstacles to intersubjectivity are managed. Conversation Analysts approach these acts of miscommunication in terms of 'repair'.

Repair is relevant to the current study because we focus on episodes of talk in oral hearings where the progression of the interaction is impeded. Repair refers to 'practices for dealing with problems or troubles in speaking, hearing and understanding the talk in conversation' (Schegloff 1997: 503). Where such problems occur in interactions the *initiation* of the repair and the *outcome* of the repair can be distinguished:

- *Initiation* of repair = the noticing and locating of a problem in the talk
- Outcome of repair = the fixing, or attempt at fixing, this identified problem.

This distinction between *initiation* and *outcome* of repair is seen clearly in the following short extract of conversation. On line 4, speaker B initiates repair and on line 5 speaker A resolves the repair. The issue here is that speaker A has selected the incorrect word on line 1 ('sellin''):

```
(1) (Schegloff et al. 1977: 370)

1    A     Hey the first time they stopped me from sellin'
2         cigarettes was this morning.

3         (1.0)

4    B     From <u>selling cigarettes??</u>

5    A     From buying cigarettes.
```

A further distinction is drawn between *self* and *other* forms of repair, where *self-repair* involves the speaker of the trouble-source resolving the problem and *other-repair* involves another participant undertaking the repair. There is a preference for speakers repairing their own errors (Schegloff, 1992). For example, in extract (1) the problem is ultimately resolved by the speaker of the trouble-source (I.5), making this an example of *self-repair*. However, this repair is *initiated* by a different speaker (I.4) and so this example is described as *other-initiated-self-repair*.

Other-initiated repair (OIR) usually occurs in the turn following the trouble-source (Schegloff 1997: 503), 'halting' the progressivity of the interaction (Robinson 2006: 139). OIR begins a side sequence of talk that temporarily suspends the 'main course of the interaction' (Dingemanse and Enfield 2015). Svennevig (2008) describes the three problems addressed by OIR as hearing, understanding and acceptability. Where we find OIR, intersubjectivity between speakers has started to slip, and OIR can provide a way in which 'mutual

understanding' can be recovered (Dingemanse and Enfield 2015: 98). OIR can also serve as a precursor for the start of other activities, such as 'complaining, accusing, ridiculing, admitting, apologizing, and forgiving, all of which threaten to delay a return to the "business at hand" (Robinson 2006: 141).

Study Site

Thus far, we have suggested that oral hearings should adhere to the principles of procedural justice, yet evidence from elsewhere shows that interactions that take place remotely are more prone to communicational difficulties (e.g., Olbertz-Siitonen 2015, Mlynar et al 2018, Seuren et al. 2021), thus potentially jeopardising prisoners' abilities to have a 'voice' in oral hearings. To investigate this further, we consider three questions:

- 1. Are remotely-held hearings more associated with communicational difficulties than in-person hearings?
- 2. What is the nature of these communicational difficulties?
- 3. To what extent may the mode of hearing impact upon the experiences of the participants when analysed through the lens of procedural justice?

This study was conducted in England and Wales where the Parole Board is responsible for making decisions around conditional release from prison for prisoners serving indeterminate and certain determinate sentences (such as terrorist or serious child sexual offences) and those who have been recalled to prison for breach of licence conditions. The Board makes release decisions by initially examining a dossier that is compiled by His Majesty's Prison and Probation Service to determine whether the test for release is met, and whether fairness would require an oral hearing to be convened. If the prospect of a different outcome is identified, an oral hearing will be held. The oral hearing represents an important opportunity for prisoners to give their side of the story, meet those making the decision about their liberty and to take oral evidence from witnesses.

Remotely-held oral hearings can involve around eight people being on screen simultaneously. Increasingly, the legal representative is allowed access to the prison to be co-located with their client. Once pandemic related restrictions began to ease, some inperson and hybrid hearings were introduced, although in 2021/22 just 1% of oral hearings were fully in-person with 75% being held via video-link, 22% by telephone and 2% being hybrid (a hearing in which the PB panel members are situated in different spaces) (Parole Board, 2022). The Board has chosen to keep in-person hearings low in number because they deem virtual hearings to be 'safe and effective' (Parole Board, 2022: 11).

The central aim of any oral hearing is to determine the extent to which a person currently in custody presents a risk to the public were they to be released. There are four possible outcomes: adjournment, knockback, move to an open prison (for indeterminately sentenced prisoners and where the Secretary of State for Justice seeks advice within the referral); release. Panels comprise one to three members and the length of a hearing is determined by the complexity of the case. Panel members are either judicial members, independent members, or specialist members (e.g., psychologists): for a breakdown of different member types see Parole Board (2022: 70-79). Some hearings can be 5-6hrs long, while others can be around 90minutes. Typically, the prisoner is questioned for 45-90mins. The questions posed to a prisoner are established by panel members ahead of the oral hearing, and are tailored to a given hearing. Barring a small number of procedural questions that occur in all hearings (e.g., 'do you have any questions for us?) and some statements from panel members at the beginning and end about the purpose of the hearing and next steps, there are not standard questions that must be asked across all hearings. Having said

this, there are broad topics of discussion that occur in most hearings: questions about offences, risk factors, access to healthcare in custody, and the prisoner's plans upon release.

Methodology

To answer our research questions and in line with our conservation analytic approach, we analysed thirty oral hearings recordings² which were obtained from the PB having received approval from SHU's Ethics Committee (ER29879416) and the PB's Research Governance Group.

Description of the Data

The sample of thirty hearings comprised fifteen in-person hearings and fifteen remote hearings that took place in prisons across England and Wales³. All involved three panel members to try and ensure that hearings were of similar complexity and risk, and the sample contained a mixture of male and female prisoners that is broadly representative of

_

² We were provided with access to 55 oral hearing recordings, although given the length and complexity of each hearing (and the demands on time of detailed transcription) we refocused the analysis down to a sample of 30. This sample of 30 was a representative version of the bigger corpus, comprising of an equal number of in-person and remote hearings (15 of each) and a spread of 'pre-COVID-19' and 'post-COVID-19' hearings. Prisoner gender and sentence type were representative of the original corpus. For the purposes of this research telephone and video-link hearings were conflated due to the relatively small sample size. The remote corpus of 15 hearings included 3 telephone hearings to reflect the percentage of remote hearings that are conducted by telephone-link as compared with video-link. Another 3 of the remote hearings were technically hybrid hearings as some participants were co-located, however, in these cases the panel members asking questions were not located with the prisoner, and so were effectively operated in the same way as entirely remote hearings as far as the prisoner's experience was concerned.

³ The PB records the audio of oral hearings, and so we were given access to the audio recordings. Ideally, CA research would look at audio-visual data, especially when looking at repair, but this was not possible.

the prison population. The recordings were transcribed by two research assistants and the lead author using standard CA techniques of transcription (Jefferson 2004) - see transcription key (Appendix, Table 1).

Analysis

Once transcribed by the research assistants, the lead author re-transcribed parts of the dataset to ensure accuracy and consistency. Following this, the data was coded to look, initially, for the management of rapport in the question/answer talk between PB panel members and prisoners⁴. We noticed that the development of rapport was affected in the remote hearings by the occurrence of breakdowns in communication and occasional, although sometimes lengthy, suspensions in the hearings. Sometimes these breakdowns in communication were caused by poor audio/audiovisual links, while on other occasions the cause was harder to pinpoint. In the latter cases, the remote mode of the hearing seemed to be a key factor, as participants more frequently reported not being able to hear others' contributions, whether those be questions or answers. Having noticed these breakdowns in communication, particularly in the remote mode, we decided to isolate the specific occasions on which this happened, and to look for whether particular question types were more frequently causing these breakdowns in talk. The rationale for focusing on the questions as a potential cause of, or factor in, these breakdowns in intersubjectivity was driven by our desire to assist the Parole Board in ensuring that remote hearings can run as smoothly as possible. While Parole Board panel members cannot control what prisoners say

⁴ Initially, the broad aim of the project was to compare remote and in-person oral hearings to look for similarities and differences in rapport management in the questioning strategies of the Panel Members

in response to questions, members can ensure that questions are asked in ways that make allowances for the affordances of different modes of hearing⁵.

Once we noticed that there were differences between the in-person and remote datasets in terms of the smooth running of the question/answer interaction we coded the datasets for all instances of other-initiated repair (OIR) coming from the prisoner-side of the interaction. OIR occurs where recipients experience some problem in hearing, understanding or acceptability (Svennevig 2008) that creates a 'barrier' to the 'forward progress' of the interaction' (Hayashi et al. 2013: 13). To that end we looked for initiations of repair from the prisoners, such as questions (e.g., "what do you mean?"), statements showing lack of understanding and/or hearing (e.g., "I didn't hear that"), and interjections ("huh?"). Having compiled this collection of OIRs we looked at whether these examples were more frequent depending on the mode of the hearing (remote vs in-person). Following this, we undertook a granular analysis, investigating whether the specific structure of the question led to the prisoners experiencing problems in understanding or hearing. In other words, did the use of certain question types give rise to prisoners' professed misunderstanding or mishearing and, if so, was this more evident in remote or in-person hearings? To do this, we used Stivers and Enfield (2010), a coding system developed from the study of thousands of question types

•

⁵ To this end we have produced a report for the Parole Board of England and Wales, outlining our findings and recommendations for best practice. We have also presented our findings to a group of Parole Board panel members

from different languages, including varieties of English. This coding was checked and verified by one of the research assistants working on the project⁶.

Findings

Identifying examples of other-initiated repair (OIR)

The 30 oral hearings contained a total of 2119 questions from panel members to prisoners, with remote hearings comprising 989 questions and in-person hearings 1130 questions. Of these questions, 60% were in polar form and 40% were in Q-word form, Polar questions - often referred to as 'closed questions'- are those that predict a 'yes' or 'no' answer (e.g., "did you break into the house"). Q-word questions - 'open questions' - elicit a longer form answer and usually include a 'wh'-question word (e.g., "where was your accomplice when you broke in?", "how did you feel about that?"). The remote and in-person datasets were almost identical in terms of percentage split between polar and Q-word questions⁷. In comparison with Stivers's (2010) corpus of everyday conversations the oral hearings dataset contained a higher percentage of Q-word types, perhaps because the oral hearing context functions as a specialised site where information is to be elicited in a particular way, with longer answers favoured over mere confirmation/disconfirmation. Table 1 shows that OIR

•

⁶ The research assistant was presented with all examples of other-initiated repair identified in the dataset, along with the coding notes produced by the lead researcher: question type coming before the OIR and the potential cause of the repair (i.e., hearing, understanding and acceptability). While there were some minor disagreements over potential causes of repair, there was total agreement over the two key elements relevant to our argument: 1.) whether or not this is an example of OIR, and 2.) the question type that initiated the OIR. The disagreements over cause were settled following discussion, with a small number of instances re-coded.

⁷ In-person dataset: 60% polar questions, 40% Q-word questions Remote dataset: 59% polar questions, 41% Q-word questions

(n=85), as initiated by prisoners was more common across remote hearings (n=51) when compared to remote hearings (n=34).

Table 1: Instances of OIR by prisoners across remote and in-person hearings

	OIR: in-person oral hearings	OIR: remote oral hearings
Polar Questions	14 (2%)	22 (4%)
Q-word questions	20 (4%)	29 (7%)
Total n of occurrences	34 (3%)	51 (5%)

Across the in-person and remote datasets 4% of panel member questions led to OIR from the prisoner⁸. Q-word forms of question were more common with prisoner initiation of repair although these questions were less frequent than polar questions in the corpus. There was a marked difference between the two modes of hearing and the occurrence of OIR: in the remote hearing dataset 5% of questions were followed by OIR, while in the inperson dataset 3% of questions were followed by OIR. A chi-square test of independence was performed to examine the relation between mode of hearing and the presence of other-initiated repair. The relation between these variables was significant, X^2 (1, N = 2119) = 6.319, p = .012: OIR was more likely to occur in remote oral hearings than in-person hearings. We focus our analytical attention to this third finding as this is most relevant to our research questions.

⁻

⁸ It is difficult to compare this figure to existing research on OIR. Dingemanse et al. (2015) found that OIR occurred once every 1.4mins, but that study considered 'informal' conversation with a more dynamic turn-taking system: i.e., multiple speakers able to participate at any one time, short turns. Oral hearings, by contrast, are comprised of dyadic exchanges between two people, where questions and answers may be lengthy.

A quantitative account of the data illuminates some elements of the overall differences between in-person and remote oral hearings, but a more detailed analysis of specific examples within the dataset can provide indications as to why this occurs. Analysis of the remote oral hearings shows that specific question types from panel members led to more problems than others, and that the same issues are not to be found in in-person hearings. When the instances of OIR in the remote hearings are isolated and the questions immediately preceding these are coded using Stivers and Enfield (2010) it is found that two similar question formats were frequently followed by OIR. These were 'turn-final' polar questions, a specific question type in Stivers and Enfield (2010), and what we refer to as 'appended' forms of question. In the in-person dataset there were found 6 examples of these question types leading to OIR, while in the remote dataset there were 18 examples.

Turn-final polar questions in remote hearings

A 'turn-final' polar question is one that takes a declarative format, with a question element (or tag) at the end of the turn: for example "you made good progress on those, didn't you?".

Below, three examples of turn-final polar questions followed by OIR are presented. These examples all come from remote oral hearings. In the first example, the panel member (PM) asks the prisoner (PR) about the victims of their offending:

(2) Remote VLPost5

```
1
      PM^9: and in terms of the offences (0.3) >this< were
2
            they committed equa[lly
   \rightarrow PR<sup>10</sup>:
3
                                 [sorry?
4
            (0.7)
            were the offences committed equally against your
5
      PM:
6
            (FAMILY MEMBERS) (0.2) or was there one (FAMILY
7
            MEMBER) who you offended against more?
8
            erm (0.3) probably offended against...
      PR:
```

PM provides a preface to topicalise the discussion of the prisoner's offences ('in terms of the offences'), pauses briefly, before delivering the question in turn-final position: 'were they committed equally?'. The prisoner's OIR, indicated by an arrow on the transcript (line 3), is delivered in the form of an apology: 'sorry?'. The OIR begins before PM's turn is complete, overlapping with the final syllable of 'equally'. OIR is often delayed by a pause (Schegloff et al. 1977), but in this instance the OIR is issued before PM's turn has ended. This misprojection of the turn ending is likely caused by a combination of a time lag on the videolink and PM's pause on line 1. Following the OIR, the question is repaired by PM and changed to an alternative question format (II. 5-7).

In the second example, taken from the same hearing, PM asks PR about something he has said about himself in the past:

```
(3) Remote_VLPost5

1    PM: erm you've said in the pa:st (0.8) you've talked
```

18

⁹ PM = Panel Member (this same abbreviation is used for all panel members, although the examples are taken from different hearings, with different panel members – although the PM in extracts (2) and (3) are the same person)

¹⁰ PR = Prisoner (as above, this same abbreviation is used for all prisoners in the examples)

```
about yourself as a paedophile (0.4) is that ri↑ght?

(0.8)

4 → PR: the what >sorry<

PM: <you've referred to yourself as a paedophile>

PR: =>er yes yeah I have
```

PM's first attempt at the question is constructed as a turn-final polar, with the question element ('is that ri↑ght?', I.2) following a declarative ('you've talked about yourself as a paedophile', II. 1-2) and a pause (I.2). PR's OIR at I.4 picks out an element of the question as problematic 'the what >sorry<?', which suggests that an element of the question was cut off by the remote connection¹¹¹. PM repairs the question by repeating almost verbatim the original question (I.5), but removing the turn-final element, and PR responds immediately in the affirmative (I.6). As with extract (2) it is possible that one of the causes of the problem lies in PM's delivery of the initial question, which contains a pause after the declarative element, and it may be the case that the PR assumed that the question was complete following the declarative.

In the final example of a turn-final polar question, taken from a different oral hearing, PM asks PR about courses undertaken whilst in custody:

```
(4) Remote IPPost6RemotePM
```

1 PM: you made good progress on some of those didn't you?

19

¹¹ An alternative explanation is that PR *has* heard the question but is resistant to answering it given the sensitive subject matter, in which case the repair functions as a delaying tactic (Sacks 1995). This interpretation seems less likely, however, as once the question is repaired in the rephrasing PR delivers the affirmative answer without delay

2 \rightarrow PR: (I can't hear you¹²) what you talking about?

The OIR seems to partially result from the lack of specificity in PM's question, although it is also the case that PR cannot hear some part (or all) of the question: '(I can't hear you) what you <u>talk</u>ing about?'. As with some of the other examples presented here, there seems to be an issue with prisoners hearing the questions properly in some remote oral hearings.

Appended questions in remote hearings

Three further extracts are now presented from the remote oral hearing corpus. Each of these examples involves panel members designing questions in a way that, like the turn-final polar form, includes the question element at the end of the turn. The difference in the following examples is that the question element follows on from an extended turn and that, except for extract (5), the questions take Q-word form, rather than polar form.

In the below extract, PM asks PR about an incident that occurred following PR's sentencing:

```
(5) Remote TPPost5
```

```
1 PM: I've >got to be careful< about the sort of question
2 that I'm gonna ask you <u>further</u> because I don't know
3 what the status of th- the proceedings are against
4 you (.) but have you actually been <u>tried</u> for
5 anything arising out of that incident?
6 (0.5)
7 → PR: have I tri:ed (.) sorry can you repeat that?
```

20

¹² This is the transcribers' best guesses at what is said here, as tellingly the recording is difficult to hear at this point, which suggests that the link may also have dropped whilst PM was delivering their question

```
8 PM: ha- have you actually been to court and dealt with
9 for any of th- the e- events (.) of that incident?
10 (0.3) hh.
11 PR: yeah yeah
```

PM builds their question delicately, with a preface alerting PR to the potential legal issues associated with inquiring about the incident (II. 1-4). Nonetheless, the question is asked, taking polar form (II. 4-5). PR initially attempts a partial repeat of the question ('have I tri:ed') before requesting that the question is repeated (I. 7). PR's proffered interpretation shows that they have experienced problems hearing the question: the 'tried' of PM's question refers to the outcome of a trial, whereas the 'tri:ed' of PR's candidate understanding is the past tense of the verb 'to try'. The question is subsequently repaired to polar form (II. 8-10), and PR is able to answer (I. 11).

In the final two extracts the PRs' difficulty with the questioning seems less to do with hearing issues and more concerned with understanding quite complex questioning. In extract (6) PM asks PR about reports of their negative behaviour whilst in prison:

```
(6) Remote TPPost7
           looking then ahead at your time since recall in
1
     PM:
           custody (0.2) you've heard from (OFFENDER MANAGER
           NAME) talking that there been occasions where you've
3
           heard description was you've pushed boundaries (.)
5
           and you've been snappy <with people> (.) um (.)
6
           what's your comment about that?
7
           (0.6)
8
           about the boundary ↑pushing?
  \rightarrow PR:
9
     PM:
           =yep
```

10 PR: for a long time...

PM's question cites comments made previously in the hearing by the Offender Manager¹³ (II. 2-5) that refer to two related yet distinct examples of PR's behaviour: that he has 'pushed boundaries' and that he has 'been snappy <with people>' (II.4-5). PM then asks a Qword question to elicit PR's views on the matter (I.6). PR offers a candidate understanding of the focus of the question, picking out one of the behaviours: 'about the boundary pushing?'. PM then gives the go-ahead for PR to respond along these lines (I.9). In this instance, the suspension of the default question/answer sequence is only fleeting, but nonetheless is suggestive that the appended question format presents some problems for the smooth flow of interaction in this context.

In the final example PM asks PR about their offending behaviour:

```
(7) Remote_VLPre8
```

```
1
           another thing that was said at that time (.) >and
     PM:
           we're going back< what (.) eight and a half years</pre>
           no::w erm (.) was erm (.) what was clearly the case
           at that time in [YEAR] that you quote (.) <quickly
5
           give up hope> and turn back to crime (.) says that
           you're too easily discouraged to make the progress
6
7
           that you want to make (0.3) an::d you just dive back
8
           into drug use (.) and everything that goes with it
9
           (.) um your previous offending (.) so clearly the
10
           parole board now in [CURRENT YEAR] is going to be
```

¹³ Offender manager is a term used in England and Wales to refer to probation officers and probation services officers (who are unqualified)

```
11
           concerned (.) that the moment something goes wrong
12
           >because things will< if you're released (.) we'll
13
           be back to square one again erm (.) quickly and that
14
           might put people at risk (.) what would you like to
           say about that possibility?
15
16 →
           (4.2)
17 \rightarrow PR:
           well I'm not really sure what you're asking me
           =well that's my fault...
18
     PM:
```

PM constructs a lengthy question turn that, like extract (6), quotes from a third-party: this time a previous sentencing report (II.4-9). PM then makes this report relevant to the current panel's concerns over release (II.9-14), before appending a question in Q-word 'what' form (II.14-15). Following a very lengthy pause (I.16), the PR expresses confusion over what is being asked (I.17), and the PM acknowledges that they are at fault for the misunderstanding (I.18). Both participants cite the question as the cause of the PR's difficulty, although an alternative interpretation is that the cause of the difficulty lies in the negative 'valence' encoded in PM's question (Raymond and Heritage 2021); that is, the way in which the question builds towards a negative perspective of the PR's previous behaviour and his subsequent chances of release. It is possible, therefore, that PR's professed inability to answer results from the challenging *content* of the question rather than (just) the *form* of the question.

It is important to highlight that, beyond the examples provided above, the instances of OIR following on from appended form and turn-final form questions were often associated with particular panel members in the remote hearings dataset. Of the 18 examples found in the remote dataset, 9 different panel members were asking questions, with 6 panel members

responsible for 'causing' more than one instance of OIR. The same was not true of the inperson dataset, where all 6 examples of turn-final form and appended form questions
leading to OIR were produced by different panel members across different hearings. Further
to the general finding that these question forms were more problematic for effective
communication in the remote hearings dataset, it is also the case that some panel members
over-relied on a question form that posed problems for prisoners' understanding in this
context.

Discussion

In this article we have analysed oral hearing transcripts across remote (n=15) and in-person (n=15) focussing on problems associated with the questioning of prisoners in oral hearings. It should be reiterated that, generally, remote and in-person hearings appear to run smoothly from an interactional perspective. Instances of prisoners expressing difficulties in understanding or hearing, as evidenced through OIR, are not very common. Given the delicate nature of some of the questioning and the high-stakes nature of the interaction, this is to be taken as a success. However, our analysis shows that remotely-held hearings are more affected by communicational difficulties between panel members and prisoners. Question forms that contain the interrogative element at the end of the turn are markedly more associated with difficulties. Tellingly, these forms do not seem to be so associated with problems in the in-person dataset.

It is difficult to identify the precise cause of the difficulties with these question types in the remote hearing corpus. It seems likely that unstable links and time delays in the remote

dataset accentuate the problems. In extracts (2), (3), and (5), in particular, prisoners seem to misproject the end of the question turn, perhaps assuming that the question was going to be delivered in declarative form: i.e., without the turn-final or appended element. These misprojections are more problematic in remote communication because hearing and speaking are more difficult to do simultaneously in this mode. Combined with this, in remote communication there is no absolutely shared discourse space due to time delays (e.g., Olbertz-Siitonen 2015). Thus, what may be a well-timed contribution for one person may not be well-timed for another.

The 'appended' collection points to a second possible explanation for communicational difficulty in remote hearings: these questions involve a relatively lengthy preface and/or declarative element which is then followed by a question. This form of question presents a problem of 'cognitive load' for the recipient, requiring them to follow the argument in the preface and/or declarative element, and then answer a question pertaining to this. Remote technology places extra demands on participants (Bailenson 2021) which, combined with a complex question type (and the possibility that elements are missed due to poor links), means that misunderstandings are likely. The extended prefaces in extracts (6) and (7) position the prisoner in a particular negative light, therefore potentially adding to the prisoners' difficulty in responding appropriately. It was also found that in the remote hearings dataset there were differences at the level of individual panel members and/or prisoners, where turn-final and appended forms of questions resulted in OIR on more than one occasion. This further lends weight to our contention that panel members in remote hearings should be discouraged from over-reliance on these forms of questions.

It is difficult to definitively articulate the impact of remote hearings on prisoners' abilities to feel like they have had a say in the hearing and the decisions made about them through having 'voice'. However, our analysis does suggest that remote oral hearings pose some problems for prisoner's ability to tell their side of the story. In oral hearings prisoners' contributions are restricted by the questions that they are asked by panel members, and if there are obstacles in the way of the prisoner's ability to answer a question fully (e.g., caused by a mishearing or misunderstanding) then this has important implications for voice¹⁴. Moreover, the added cognitive load that questioning in remote hearings requires of prisoners means that the hearing process is likely to be more difficult and thus – potentially – less inclusive. As Bickers et al (2019: 478) note, 'without understanding, people will not feel as though their opinions are being taken seriously and fully considered when authorities are making decisions' and there seems to be a real risk of this occurring in remote hearings. There is a need for further research to identify exactly how prisoners experience remote oral hearings.

Limitations

This study contains a number of limitations. Firstly, the issues we identify might be particular to a specific point in time. These hearings were from the early stages of the pandemic: it might be that things are working better now because technology has improved and people have become more used to communicating remotely. Our sample is relatively

.

¹⁴ Of course, prisoners can produce prepared written and verbal statements that address matters that are of significance to them. Also, at the end of hearings they are invited to bring up anything they want to discuss that has not already been covered. Based on our dataset, few choose to take up either of these opportunities.

small and this poses questions around generalisability. More work can be done in this area in terms of using more recent hearings and a larger sample. Furthermore, as noted in an earlier footnote we have conflated three types of hearing into the 'remote' corpus: videocall, telephone-link and hybrid. We feel this is justified as our focus was on comparing remote and in-person hearings, and we would expect these different forms of remote hearing to be largely similar. Future research that compares video-link/telephone-link/hybrid would be welcomed.

From an analytical viewpoint it is not possible to identify the extent to which prisoners' use of OIR is strategic. Prisoners might use OIR to buy more time, or avoid answering a difficult question (see footnote 12 above). However, this interpretation is speculative and, in order to be evidence-based, would require additional data, such as reports from prisoners that this is happening. We are not asserting that there is a causal link between remote hearings and problematic communication, but it is the case that remote hearings contain more examples of problematic communication, as we have defined it. Categorising instances of repair would have proved easier if we had been provided with visual data for the videocall hearings, however the PB has no plans to videorecord hearings as standard.

Conclusion

This study addresses the aims of this special issue through focusing on the effects of a digital transformation that has occurred within England and Wales, namely the wholesale shift from in-person to remote parole oral hearings. Although this shift in practice was not initiated by COVID-19, it was expedited by the pandemic, with the PB capitalising on the

opportunities and efficiencies offered by the mass roll-out of remote technology to meet its statutory duty to speedily review cases. In our analysis, we have concentrated on interactions between panel members and prisoners in oral hearings, approaching this through consideration of problems encountered in the talk, and the potential ramifications for participation in the oral hearing process. A comparison of in-person and remote hearings demonstrates that the latter are more associated with problems in communication, seen in terms of 'repair', reinforcing the view from some panel members that in-person hearings are the gold standard mode (Peplow and Phillips 2023a). There are major benefits to participants through this shift to remote-as-default (e.g., cost savings, environmental benefits, hearings being conducted in a timelier fashion – see Peplow and Phillips 2023a); however, it is important that the Board, and panel members specifically, adapt their practices to compensate for this shift. This study found that particular ways of asking questions were associated with problems in the remote hearing dataset (turn-final and appended questions), and our recommendation is that panel members design questions to prisoners that avoid these forms (Peplow and Phillips 2023b). There is the risk that if remote hearings contain more communication problems prisoners will feel less able to participate and have a voice, and thus may see their hearing as less legitimate. As noted in our limitations above, understanding prisoners' experiences of this is imperative if we are to understand this fully and the authors are currently undertaking work to this effect.

Future research in this area needs to investigate the perspectives of prisoners and the professional witnesses who take part in oral hearings. So far, we know the views of a sample of panel members on different modes of oral hearing (Peplow and Phillips 2023a), and we know some of the interactional difficulties associated with remote hearings. However, it is

vital that the perspectives of others, especially prisoners, are gathered to provide a more complete picture of factors affecting participation and access to justice in oral hearings.

References

- Bailenson JN (2021) Nonverbal overload: a theoretical argument for the causes of Zoom fatigue. *Technology, Mind, Behaviour* 1(1): 1-6.
- Bickers I, Crewe B and Mitchell RJ (2019) Offender Supervision, Prisoners and Procedural Justice. *The Howard Journal of Crime and Justice* 58(4): 477–495. DOI: 10.1111/hojo.12343.
- Bilton A and Bottomley AK (2012) About parole. Prison Service Journal 200: 15-17.
- Byrom, N. (2020). What we know about the impact of remote hearings on access to justice: a rapid evidence review. Briefing paper. London: Nuffield Family Justice Observatory/The Legal Education Foundation.
- Clift R (2016) Conversation Analysis. Cambridge: Cambridge University Press.
- de Vocht DLF (2022) Trials by video link after the pandemic: The pros and cons of the expansion of virtual justice. *China-EU Law Journal* 8: 33–44.
- Dingemanse M and Enfield NJ (2015) Other-initiated repair across languages: towards a typology of conversational structures. *Open Linguistics*, 1: pp. 96-118.
- Dominey J, Coley D, Ellis Devitt K, et al. (2021) Putting A Face To A Name: Telephone Contact As Part Of A Blended Approach To Probation Supervision. *Probation Journal*. DOI: 10.1177/02645505211050870.
- Drew P and Heritage J (eds) (1992) *Talk at Work: Interaction in Institutional Settings*. Cambridge: Cambridge University Press.
- Espitia A, Mattoo, A, Rocha N, Ruta M, and Winkler D (2022) Pandemic trade: COVID-19, remote work and global value chains. *World Economy* 45(2): 561–589. https://doi.org/10.1111/twec.13117.
- Fitzalan-Howard F, Box G and Wakeling H (2023) *Examining Procedural Justice Perceptions in Probation in England and Wales*. Ministry of Justice Analytical Series. London: Ministry of Justice.
- Gibbs P (2017) 'Lost in translation'? Fighting for your liberty on video. *Transform Justice*. Available at: https://www.transformjustice.org.uk/lost-in-translation-fighting-for-your-liberty-on-video/ (accessed 3 November 2022).

- Guiney T (2018) An Idea Whose Time Had Come? The Creation of a Modern System of Parole in England and Wales. *Prison Service Journal* May 2018(237).
- Guiney T (2019) Marginal gains or diminishing returns? Penal bifurcation, policy change and the administration of prisoner release in England and Wales. *European Journal of Probation* 11(3): 139–152. DOI: 10.1177/2066220319895802.
- Hayashi M, Raymond G, and Sidnell J (2013) Conversational repair and human understanding. In: Hayashi M, Raymond G, and Sidnell J (eds) *Conversational repair and human understanding*. Cambridge: Cambridge University Press: pp. 1-40.
- Jefferson G (2004) Glossary of transcript symbols with an introduction. In: Lerner GH (ed.), Conversation Analysis: Studies from the First Generation. Amsterdam: John Benjamins, pp. 13-31.
- Kelly L, McIvor G and Richard K (2020) Prisoners' understanding and experiences of parole. *Criminal Behaviour and Mental Health* 30(6): 321–330. DOI: 10.1002/cbm.2178.
- Kunkel, T and Bryant K (2022) Do remote hearings help or hurt access to justice? Judicature 106(1): 2–4.
- Law Society (2022) Remote hearings. Available at: https://www.lawsociety.org.uk/campaigns/court-reform/whats-changing/remote-hearings
- Licoppe C (2021) The politics of visuality and talk in French courtroom proceedings with video links and remote participants. *Journal of Pragmatics* 178: 363–377.
- Liu L, Visher CA and O'Connell DJ (2020) The Strain From Procedural Injustice on Parolees: Bridging Procedural Justice Theory and General Strain Theory. *Crime & Delinquency* 66(2): 250–276. DOI: 10.1177/0011128719839376.
- McKay C (2016) Video links from prison: Permeability and the carceral world. *International Journal for Crime, Justice and Social Democracy* 5(1): 21–37.
- McKay, C (2022) The carceral automaton: Digital prisons and technologies of detention. International Journal for Crime, Justice and Social Democracy 11(1): 100–119. https://doi.org/10.5204/IJCJSD.2137
- McKay C and Macintosh K (2024) Digital vulnerability: People-in-prison, videoconferencing and the digital criminal justice system. *Journal of Criminology* 0(0): https://doi.org/10.1177/26338076231217794
- McKeever G (2020) Remote justice? Litigants in person and participation in court processes during COVID-19. *MLRForum 005*.

- Mlynar J, Gonzalez-Martinez E and Lalanne D (2018) Situated organization of videomediated interaction: a review of ethnomethodological and conversation analytic studies. *Interacting with Computers* 30(2): 73-84.
- Murray P (2014) Procedural fairness, human rights and the parole board. *The Cambridge Law Journal* 73(1): 5–8. DOI: 10.1017/S0008197314000075.
- Olbertz-Siitonen M (2015) Transmission delay in technology-mediated interaction at work. *PsychNology Journal* 13(2-3): 203-234.
- Padfield N (2019) Giving and getting parole: The changing characteristics of parole in England and Wales. *European Journal of Probation* 11(3): 153–168. DOI: 10.1177/2066220319895798.
- Padfield N, Liebling A and Arnold H (2000) *An exploration of decision-making at discretionary lifer panels*. Home Office Research Study 213. London: Home Office.
- Parole Board (2022) *The Parole Board for England & Wales Annual Report and Accounts 2021/22*. London. Available at: https://www.gov.uk/government/publications/the-parole-board-for-england-wales-annual-report-and-accounts-202122 (accessed 7 July 2023).
- Peplow D and Phillips J (2023a) Remote Parole Oral Hearings: More efficient, but at What Cost?, *Criminology & Criminal Justice*.
- Peplow D and Phillips J (2023b) A comparative study of the language used in remote and inperson parole hearings. *Report for the Parole Board*.
- Peplow D and Phillips J (forthcoming) Why questions as a site of contestation: in oral parole hearings: the case of prisoners serving indeterminate sentences for public protection. In: Piazza R, Maruenda-Bataller S, Gregori-Signes C, and Ringrow H (eds)

 The language of marginality and subjectivity in a global context. London: Bloomsbury
- Poulin A (2004) Criminal justice and videoconferencing technology: The remote defendant. *Tulane Law Review* 78(4): 1089–1168.
- Raymond CW and Heritage J (2021) Probability and valence: two preferences in the design of polar questions and their management. *Research on Language and Social Interaction* 54(1): 60-79.
- Robinson JD (2006) Managing trouble responsibility and relationships during conversational repair. *Communication Monographs*, 73(2): 137-161.
- Rowden E (2018) Distributed courts and legitimacy: What do we lose when we lose the courthouse? *Law, Culture and the Humanities* 14(2): 263–281

- Sacks, H. (1995) Lectures on Conversation (2 vols). Oxford: Blackwell.
- Schegloff EA (1992) Repair after next turn: the last structurally provided defense of intersubjectivity in conversation. *American Journal of Sociology*, 97(5): 1295-1345.
- Schegloff EA (1997) Practices and actions: boundary cases of other-initiated repair. *Discourse Processes*, 23(3): 499-545.
- Schegloff EA, Jefferson, G, and Sacks, H. (1977) The preference for self-correction in the organisation of repair in conversation. *Language*, 53: 361-382.
- Seuren LM, Wherton J, Greenhalgh T and Shaw SE (2021) Whose turn is it anyway? Latency and the organization of turn-taking in video-mediated communication. *Journal of Pragmatics* 172: 63-781.
- Stivers T (2010) An overview of the question response system in American English conversation. *Journal of Pragmatics* 42(10): 2772-2781.
- Stivers T and Enfield NJ (2010) A coding system for question-response sequences in conversation. *Journal of Pragmatics* 42: 2620-2626.
- Stivers T and Robinson JD (2006) A preference for progressivity in interaction. *Language in Society*, 35(3): 367-392.
- Svennevig J (2008) Trying the easiest solution first in other-initiation of repair. *Journal of Pragmatics*, 40: 333-348.
- Tyler and Lind (2002) Procedural Justice in Sanders and Hamilton (Eds.) *Handbook of Justice Research in Law.* New York: Kluwer Academic Publishers. Pp. 65 92.

<u>Appendices</u>

Table 1: Transcription key (following Jefferson 2004)

Symbol	Key	
[Left-aligned square bracket - shows the onset of overlap	
]	Right-aligned square bracket - shows the end of overlap	
=	A pair of equals sign - one turn is latched onto the end of the previous turn, with no gap or overlap	
(.)	Dot in parentheses - brief pause, less than 0.1 seconds	
(0.0)	Number in parentheses - timed pause	
	Underscoring - stress is on the underlined segment	
:::	Colons - indicate that a sound has been stretched out. The more colons the longer the stretch	
1	Up arrow - move into higher pitch	
↓	Down arrow - move into lower pitch	
?	Question mark - indicates that the normal intonation has been used for a question	
(WORD)	Upper case in brackets - information that has been redacted to protect anonymity	
>word<	Right/left carats - speaker speeds-up	
<word></word>	Left/right carats - speaker slows down	
_	Dash - false start or speaker cuts themselves off	
.hh	Dot prefixed row oh h's - inhalation, where the number of h's correspond to length	
Hhh	Row of h's without prefix exhalation, number of h's correspond to length	
xxxxxx	Row of X's - inaudible speech	
()	Empty parentheses - the transcriber could not understand what was being said	
(word)	Parenthesised words and names - transcriber is guessing what is being said or who is speaking	
\rightarrow	Right arrow - turn of interest for the analysis	