COVID-19 Crisis Timeline: The Warning and the Surge

SHABSIGH, Ridwan and KELLY, Daniel <http://orcid.org/0000-0002-7463-0692>

Chapter 2

COVID-19 crisis timeline: The warning, and the surge

Ridwan Shabsigh and Daniel M Kelly

Abstract After an initial warning, an infectious health crisis, especially a viral one, can surge rapidly from a small outbreak to an overwhelming epidemic or even a pandemic. A surge usually consists of a rapid escalation phase, a peak phase and a slow de-escalation phase. A surge may include an increase of all categories of patients, emergency room visits, in-patient admissions and critically-ill patients with multi-organ failure requiring ventilation, hemodialysis and other intensive care measures. There is an accumulative effect of the rapid successive waves of patients admitted into the hospital, with a severe strain on the human and material resources of the hospital. In many health crises, as with the COVID-19 pandemic, the majority of the patients are hospitalized for a long time. Such a long hospitalization slows down the recovery from the crisis significantly. There is a disruptive effect of a health crisis on regular hospital functions and services, such as elective surgery, ambulatory clinics, and care and follow up of patients with diseases other than the cause of the infectious crisis. This disruption may result in worsening of chronic diseases, such as diabetes, asthma, mental illnesses and others. It may also result in delay in diagnosis and treatment of various types of cancers and later presentation of cancers at higher stages. Consequently, the disruption places special requirements for resumption of regular services after the crisis and an additional substantial burden on hospital capabilities. This chapter describes the initial

COVID-19 crisis at SBH Health System in the Bronx, New York, USA and show its unfolding surge over time alongside an overview of our response. While the COVID-19 crisis has unique characteristics, many lessons learned from this crisis can be applied to other crises, especially infectious pandemics.

2.1 Defining the COVID-19 Pandemic

A pandemic is defined as is an epidemic of an infectious disease (in case of COVID-19 a viral disease), that has spread across a large region or worldwide, affecting a large number of people. Over the past 100 years, viral and bacterial infections have shown the ability to spread locally, regionally and even globally, crossing borders and barriers, causing disability and death in an increasingly globalized world [1]. Pandemics frequently strain healthcare resources and sometimes overwhelm them. After localized sporadic cases, an initial outbreak occurs. Following the outbreak, a pandemic is characterized by 3 phases: a rapidly escalating surge, a peak and a slow or very slow de-escalation. Not infrequently, pandemics also feature a second or even multiple surges after the first one. Such surges of a crisis, and particularly initial surges, can potentially overwhelm healthcare institutions and resources, especially in large densely populated urban areas and communities of low socio-economic status.

Infectious health crises, compared to earthquakes, hurricanes and other health crises, have the unique ability to infect and disable not only the patients, but also the healthcare workers themselves; thus, multiplying

the potential of overwhelming healthcare institutions with the loss of staffing. Resultantly, infectious health crises place special demands for the protection of healthcare workers and the preservation of healthcare institutions' ability to continue to function. Best practices in such protection as well as prevention and patient treatment require the rapid sharing of knowledge and a united approach to understanding and developing novel treatments to often newly emerged pandemic diseases. A global health crisis requires a global response. This can be achieved through the strengthening of the global health system focusing on improving collaboration and coordination across organizations (e.g., the WHO, Gavi, CEPI, national centers for disease control, pharmaceutical manufacturers, etc.) [2].

2.1.1 Origins of COVID-19

The origins of the SARS-CoV-2 virus, which causes COVID-19, is still not definitively known. Many of the early cases of COVID-19 were linked to the Huanan market in Wuhan [3,4] indicating a possibility that an animal source at that location may be responsible for zoonotic transfer of the virus. Indeed, it is likely that bats were the original animal hosts for the progenitor virus due to the similarity of SARS-CoV-2 to bat SARS-CoV-like coronaviruses [4], although an intermediate host may exist between bats and humans. It is possible that the virus adapted into its current infectious and transmissible form

either in the animal host before jumping to humans, or first transferring to humans and subsequently evolving via natural selection during undetected human-to-human transmission [5].

2.1.2 Basics of SARS-CoV-2: the coronavirus

SARS-CoV-2 is a member of the coronavirus family, Coronaviridae, related to those that were previously responsible for the outbreaks of Severe Acute Respiratory Syndrome (SARS) from 2002-2004 predominantly in East Asia and Middle East Respiratory Syndrome (MERS) in 2012. It has a similar structure and genome to the other coronaviruses and possesses the spherical shape with spike proteins protruding from their surface which gives them their typical appearance (Figure 2.1). While the coronaviruses are made up of four structural proteins, including the spike (S), membrane, envelop and nucleocapsid proteins, it is the S protein which is recognized as particularly important for attachment to and penetration into host cells. There are 2 functional domains of the S protein known as S1 which binds with the host cell receptor, and S2 which mediates fusion of the virus with the host cell membrane.

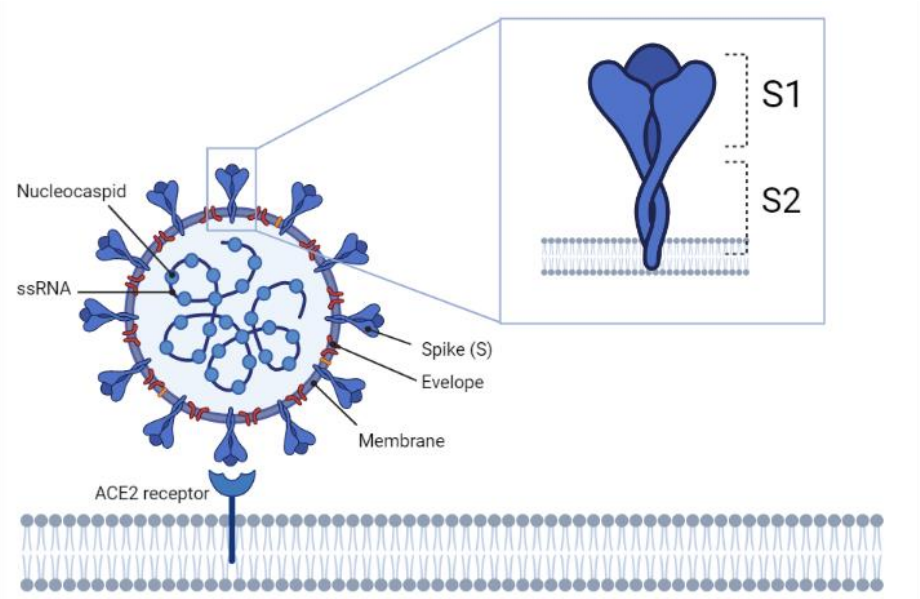


Figure 2.1: SARS-CoV-2 structure. The virus has a spherical shape with spike proteins protruding from their surface which gives them their typical appearance. It is made up of four structural proteins, including the spike (S), membrane, envelop and nucleocapsid proteins. The S protein has 2 functional domains known as S1 and S2. S1 is recognized and binds to angiotensin-converting enzyme 2 (ACE2) receptor on host cells allowing penetration of the virus and host cell infection. Created with BioRender.com

Indeed, the entry of SARS-CoV-2 into host cells depends on the recognition and binding of S protein to angiotensin-converting enzyme 2

(ACE2) receptor of the host cells indicating that organs and tissues that have high expression of ACE2 receptor, particularly the lung alveolar epithelial cells but also enterocytes of the small intestine, are the primary targets of SARS-CoV-2 [6]. Interestingly, S protein of SARS-CoV-2 is demonstrated to possess a 10-20-fold higher affinity to ACE2 receptor than that of SARS-CoV and likely contributes to the quick spreading of virus [7]. Once inside the cell, the virus undergoes replication to form new viral particles which can invade the adjacent epithelial cells while at the same time generating new infective viral particles for release out of the host via respiratory droplets enabling community transmission. This re-initiates the cycle in new cells and hosts.

Within the host SARS-CoV-2 activates an inflammatory immune response, particularly in the lungs where the virus most commonly resides, through the production of a milieu of cytokines, chemokines and the activation of lymphocytes. Often this initial response is insufficient so the host amplifies the response to defend against the infection. It is this amplification of the inflammatory immune response that gives rise to the so-called "cytokine storm" which further acts to recruit neutrophils, CD4 helper T cells and CD8 cytotoxic T cells to the site. These cells are responsible for fighting off the virus, but consequently the heightened inflammation and excessive immune cell accumulation can injure the lung. Alveolar epithelial cells undergo apoptosis (programmed cell death) and release new viral particles which infect adjacent cells to continue the

cycle. Diffuse alveolar damage ensues, and alveolar flooding can occur as a result of insufficient resorption and capillary leakage of plasma proteins and fluid. All of these features inhibit normal respiratory function of the lungs and eventually culminate in an Acute Respiratory Distress Syndrome (ARDS).

2.1.3 Symptoms

The SARS-CoV-2 virus is mainly spread from person to person via respiratory droplet transmission, which occurs when a person is in close contact with someone who is actively coughing or sneezing. Once the virus is contracted an initial early viral response phase ensues before an inflammatory second phase follows resulting in an overall biphasic pattern of illness. The incubation period of COVID-19, which is the time period from exposure to the virus to symptom onset, is 5–6 days, but can be up to 14 days. During this period, also known as the 'pre-symptomatic' period, the infected individuals can be contagious and transmit the virus to healthy individuals in the population.

Throughout both phases of the disease, in most symptoms are mild typically presenting as an influenza-like illness—which includes fever, cough, malaise, myalgia, headache, and taste and smell disturbance. However, approximately one in five patients infected with the virus progress to the severe pneumonia-like disease known as ARDS which displays extreme symptoms like high fever, severe cough, and shortness

of breath. These symptoms, particularly the difficulties in breathing, require the patient to be hospitalized and in many cases, where high risk comorbidities are present, can result in death.

2.1.4 Classification as a pandemic

In December 2019, Wuhan city of Hubei province of China was overwhelmed by a series of acute atypical respiratory infections which soon later were discovered to be caused by a novel coronavirus, SARS-CoV-2 and therefore the disease named COVID-19. COVID-19 was broadcast as a public health emergency on January 30, 2020, on March 11, 2020, the World Health Organization (WHO) declared the novel coronavirus outbreak a global pandemic [8]. Following accumulated data that more than 118,000 cases were reported in 114 countries and 4,291 deaths worldwide, Dr. Tedros Adhanom Ghebreyesus the WHO Director-General made clear his deep concerns regarding the alarming levels of spread and disease severity. Although some argue that COVID-19 is not a pandemic, but a syndemic - a concept to describe how epidemic disease clusters with pre-existing conditions, interacts with them, and is driven by larger political, economic, and social factors [9]; it is universally acknowledged that this disease has caused a global health crisis, like no other before it.

2.2 COVID-19 pandemic in the USA and its epicenter New York City; timeline of the crisis

A remarkable feature of this particular threat was the fact that this was a completely new virus with lack of knowledge of its pathophysiology and clinical effects and an absence of diagnostics, therapeutics and vaccines at the time. After the subsequent news of the COVID-19 spread through China, Italy and Europe, detection of cases started occurring in the USA at a very rapidly accelerating rate, most notably in its epicenter, New York City. According to the New York City Department of Health, the first confirmed case in New York City was on February 29, 2020 and although earlier cases in the USA had been confirmed, the numbers in New York City began to rise faster than other states and became the worse affected area in the country. Figures 2.2-2.6 show the rapid surge in cases, hospitalizations, mortality, emergency room visits and hospital admissions through the emergency rooms in New York City.

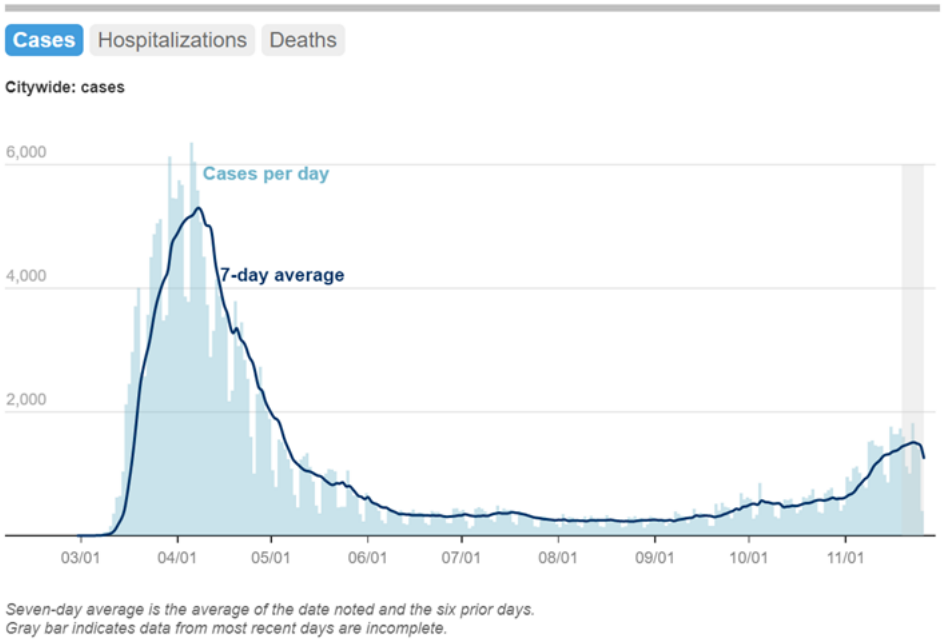


Figure 2.2: The number of COVID-19 cases per day and the 7 day average over the period of March – November 2020. Axis correspond to New York citywide cases (y axis) and the chronological date indicated by the 1st of each month (x axis). Source New York City Department of Health website accessed on 11/29/2020 https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page .

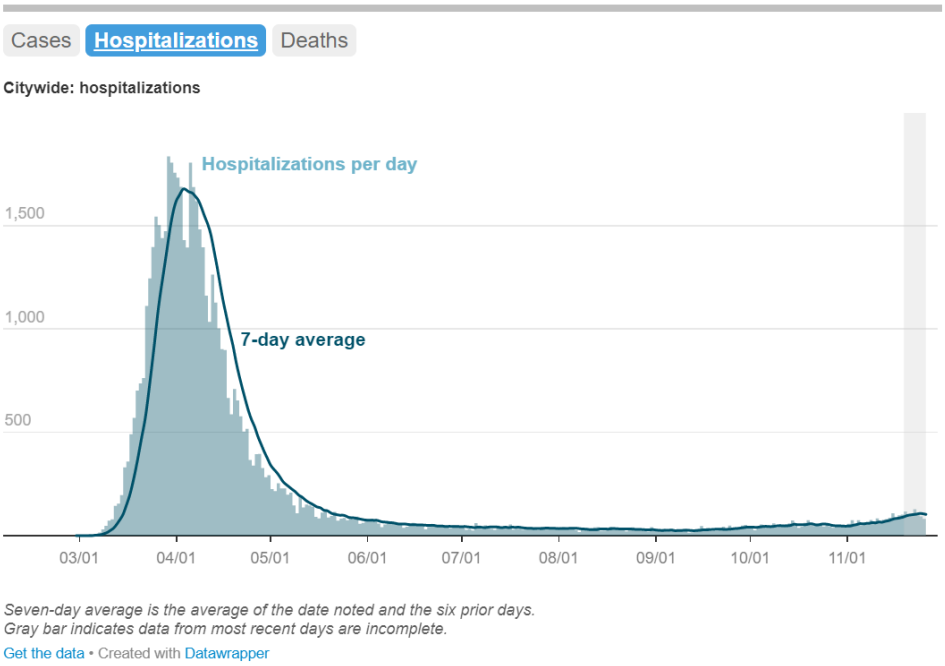
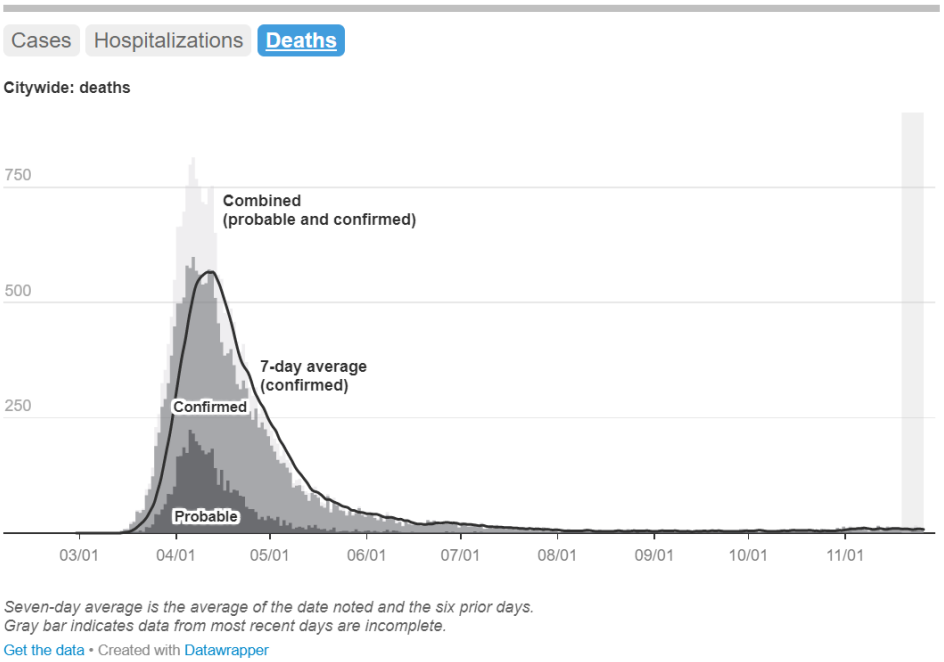


Figure 2.3: The number of COVID-19 hospitalizations per day and the 7-day average March – November 2020. Source New York City Department of Health website accessed on 11/29/2020 https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page .



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203 **Figure 2.4:** The probable, confirmed and total number of COVID-19
204 deaths per day and the 7-day average March – November 2020. Source
205 New York City Department of Health website accessed on 11/29/2020
206 https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page .

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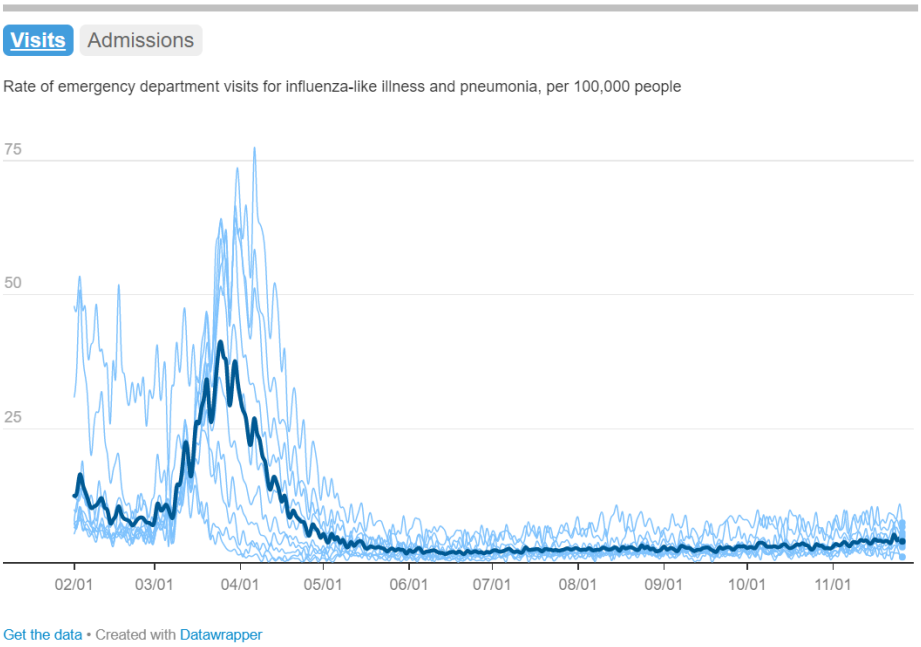

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209 **Figure 2.5:** The rate of emergency department visits in New York City
210 hospitals for influenza-like illness and pneumonia per 100,000 people,
211 March – November 2020. Source New York City Department of Health
212 website accessed on 11/29/2020
213 https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page .

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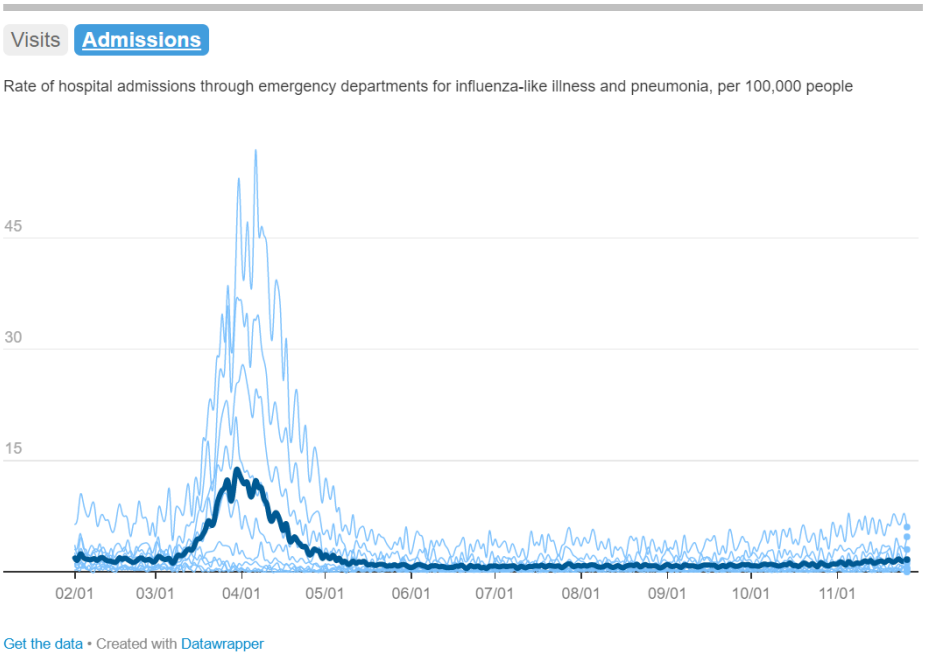

Figure 2.6: The rate of hospital admissions through emergency departments in New York City hospitals for influenza-like illness and pneumonia per 100,000 people, March – November 2020. Source New York City Department of Health website accessed on 11/29/2020 https://www1.nyc.gov/site/doh/covid/covid-19-data-trends.page .

There are several observations that can be noted from the data of the crisis as it happened in March, April and May 2020. The first observation of the timeline of the crisis is the rapid escalating increase of all categories of patients, emergency room visits, inpatient admissions and

critically ill patients requiring ventilation, dialysis and other intensive care measures (Figures 2.3 and 2.5). The second observation is the accumulative effect of the rapid successive waves of patients coming to hospitals, resulting in a rapidly reached peak of the surge in the first week of April 2020. As severely ill patients accumulate in all parts of a hospital and at all levels of care, regular, intermediate and intensive, the effect is an acute severe strain on the human and material resources of a hospital.

The third observation is that disease progression occurs in a substantial number of patients after admission, requiring transfer from regular care to intermediate or intensive care. This progression of disease has an additional additive and accumulative straining effect on top of the critically ill patients arriving in the emergency room and transferred directly to intensive care. The fourth observation is that the majority of patients have a long length of stay (LOS) in the hospital until either recovery and discharge or death. Such long LOS slows down the recovery from the crisis and prolongs the strain on the human and material resources of a hospital. The strain on the human resources is particularly profound as the demand for care out-strips the capacity for provision (Figure 2.7).

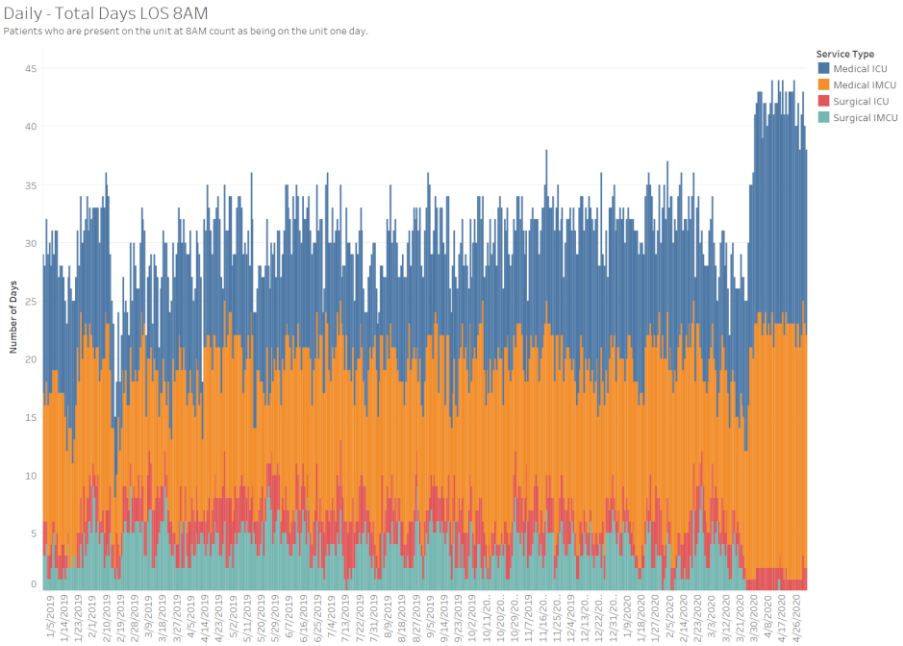

Figure 2.7: The severe increase in length of stay (LOS) in critical care units during the surge of the COVID-19 pandemic in late March and throughout April 2020 in comparison to LOS prior to COVID-19 pandemic at SBH Health System.

The fifth observation is the high mortality of the infectious pandemic. This high mortality has significant psychological impact on families and on the frontline hospital staff as well. The high mortality also requires substantial logistical effort to keep patient workflow in process and to

free resources for other patients. In addition, prior to death, there is a high demand for palliative care services and communications with families.

The sixth observation is that the peak of the surge of the crisis was reached much earlier than the warning at the declaration of crisis had suggested. The epidemiologists of the various health authorities predicted the peak of the surge to occur 6 weeks after declaration of the crisis. In reality, the surge occurred in half that time, 3 weeks after the declaration of the crisis, catching all New York City hospitals by surprise and shock. As a consequence, and the seventh observation, at the time of the first surge, no hospital in the greater New York City metropolitan area was adequately prepared for the magnitude of the COVID-19 health crisis. The magnitude and the rapidity of the surge of the COVID-19 crisis were above and beyond the expectations and capacities of the usual and customary hospital disaster planning. Modern healthcare is expensive. Therefore, most hospitals function with tight lean staffing and capacities during peaceful regular times, with little reserve and ability to expand rapidly. With a crisis hitting all hospitals in a large geographic area, it is unrealistic to expect broad scale inter-hospital mutual help and support.

The eighth observation is the disruptive effect of the crisis on regular hospital functions and services, such as non-COVID-19 emergencies, elective surgery, ambulatory clinics, trauma care, cancer care, and care and follow up on patients with chronic diseases other than COVID-19; such as diabetes, asthma and mental health disorders. This disruption

undoubtedly resulted in deterioration and worsening of chronic disease such as diabetes and heart failure and delayed diagnosis and treatment of cancers potentially causing progression of cancer and consequently late presentation of cases at higher clinical stages of disease. Furthermore, this places special requirements for resumption of regular services after the crisis and a substantial burden of services after the crisis.

2.3 Timeline of the response at SBH Health System

The first phase of the response of the SBH Health System was triggered by the public news of the spreading COVID-19 pandemic in addition to information coming from the State and City Departments of Health. The leadership and senior administration officials of the hospital started early preparations for the crisis. Once it was clear that the pandemic had broken out significantly in the greater New York City metropolitan area, the Departments of Health of New York State and New York City issued orders to all hospitals to increase bed capacity by 50% and prepare for a surge of the crisis.

Significantly, the first patient admitted to SBH Health System was on March 13, 2020. Table 2.1 shows a timeline of some of the key events that followed at the hospital during this surge of the crisis, highlighting the rapid escalation of the number and severity of illness of the admitted patients. The SBH Health System responded quickly with several

adjustments to normal practice across all departments. These included primarily setting up a crisis command center with multiple daily briefings, meetings and communications. Multiple multidisciplinary crisis teams and workgroups were also set up from all clinical and administrative departments, to plan, prepare and manage the anticipated health crisis and the surge of the pandemic. The teams of medical critical care, surgical critical care and anesthesiology were combined into one critical care team to cope with the influx of severely ill patients. Figures 2.8 and 2.9 show the surge of inpatient admissions and the surge of critically-ill mechanically ventilated patients at SBH Health System. A critical care committee and multidisciplinary tiered teams were set up, to serve the rapidly rising needs for critical care services of acceleratingly increasing numbers admitted with severe respiratory failure and other multi-organ failure. Daily briefings and meetings were conducted and frequent communications were established. Human and material resources were mobilized maximally to allow provision of care in areas under increased demand, and to aid in this, all elective surgery was cancelled on March 17, 2020.

323 **Table 2.1**: timeline of the key events at SBH Health System during the
324 surge of the COVID-19 crisis

Date	Event
3/4/2020	Hospital leadership COVID-19 emergency management call started 3 times/week
3/13/2021	First symptomatic COVID-19 patient admitted to SBH Health System
3/16/2020	Health crisis declared with predicted peak in the 3rd or 4th week of April
3/17/2020	All elective surgery cancelled
3/18/2020	Multidisciplinary critical care committee established
3/23/2020	Hospital command center opened
3/26/2020	First body collection-point refrigerated truck on site
4/2/2020	Second body collection-point refrigerated truck on site
4/6/2020	Peak of surge reached lasting 4 days
4/7/2020	Intermittent partial diversion from the hospital emergency room over 7 days
4/9/2020	Peak of number of ventilated COVID-19 inpatients
4/12/2020	Peak of total COVID-19 inpatients, ventilated and non-ventilated

4/13/2020	Start of slow decline in total COVID-19 inpatients; slower decline in critical care patient
4/16/2020	Quietest day in ED in the past 4 weeks with only 1 ventilated patient in the ED
5/1/2020	Continuation of slow decline of COVID-19 admissions and number of inpatients

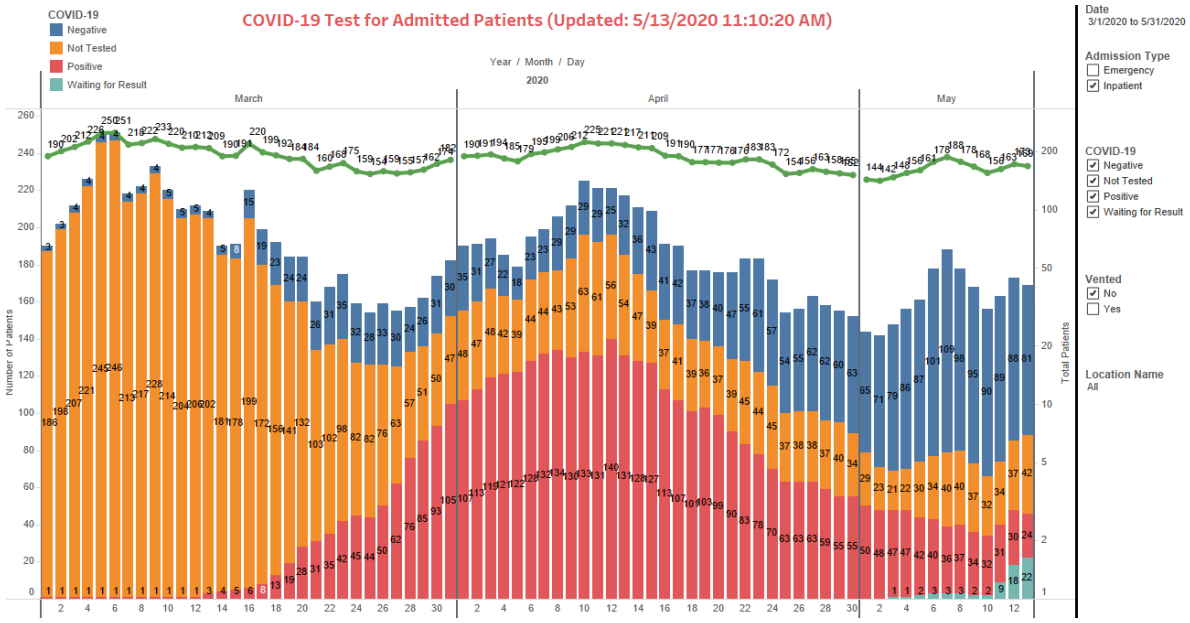

Figure 2.8: The surge in COVID-19 patient admissions in March, April and early May 2020 at SBH Health System.

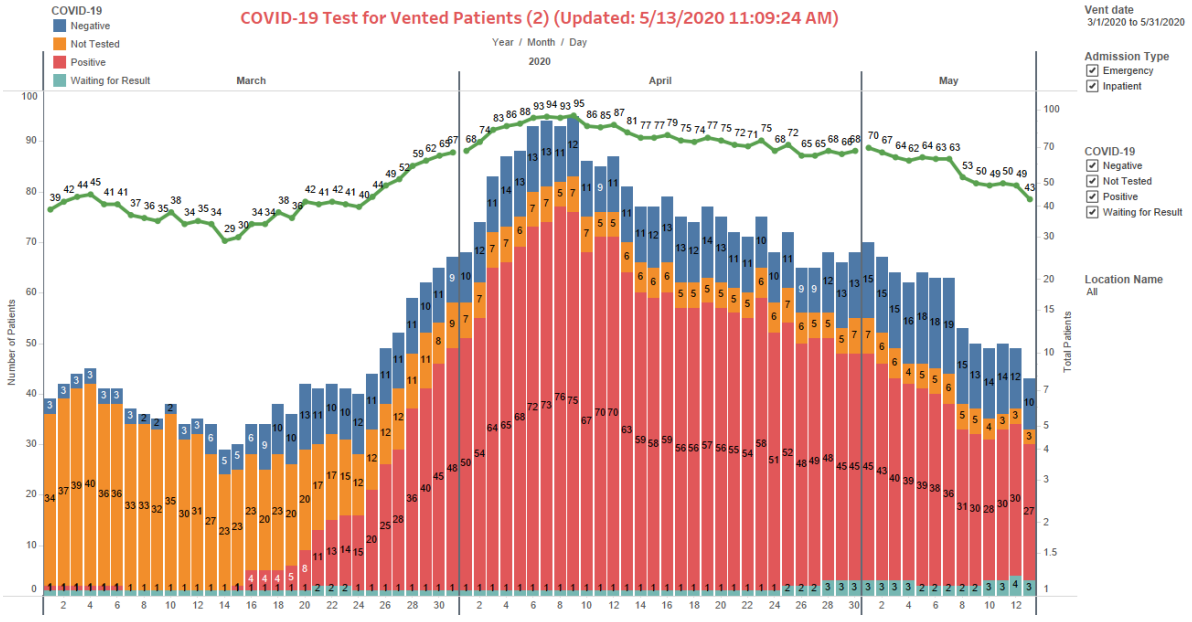

Figure 2.9: The surge in COVID-19 critically ill ventilated patients in March, April and early May 2020 at SBH Health System.

Once the peak of the surge started to pass from April 13, 2020, the various teams returned very slowly, carefully and gradually to regular functions. Ultimately, elective surgery was resumed, and other functions were restarted, albeit with new rules and processes, including infection prevention measures. The details of the hospital response are recounted in the subsequent chapters of this book with explanations specific to each clinical or administrative department described along with the lessons

learned from critical reflection. These highly valuable lessons may guide preparation, planning and management of future crises, here at SBH Health System and potentially elsewhere at hospitals and primary health care providers across the world.

Although the above describes in detail the acute first surge of the COVID-19 crisis, it should be emphasized that the crisis continued well beyond the surge with slow recovery and second and third surges, albeit less intense than the first surge. The recovery from the crisis has taken a long time and major efforts.

2.4 Key lessons learnt from the surge at SBH

An infectious health crisis can surge rapidly from a small outbreak to an overwhelming epidemic or even a pandemic. This surge may include an increase of all categories of patients, emergency room visits, in-patient admissions and critically-ill patients with multi-organ failure. There is an accumulative effect of the waves of patients coming to the hospital, with a severe strain on the human and material resources. Long hospitalization of the majority of patients slows the recovery from the crisis. Consequently, there is undoubtedly a disruptive effect of a health crisis on regular hospital functions and services, such as elective surgery, ambulatory clinics, cancer care, mental health, and care and follow up on patients with diseases other than infectious crisis. This places special requirements for resumption of regular services after the crisis and a

substantial burden of services after the crisis, therefore strategic plans to minimize this recovery burden are needed.

A collaborative culture and teamwork are very important for any hospital system at time of a health crisis to overcome extreme adversity. Furthermore, it is important for a hospital to establish collaborative relationships with other health institutions for future health crises.

It became clear that there are a number of vulnerabilities, during peaceful regular times, in hospital systems that could hamper crisis efforts, including low capacities, shortages in equipment and supplies, shortages in staffing, and inadequacies of the physical facilities. In particular, redundancy of suppliers of essential items is very prudent and the hospital should include into its planning mitigation the difficulty in accessing and affording such resources.

In reflection of the surge at SBH, some pertinent questions arose that solidify some of the key lessons that were, and need to, be learnt from a healthcare crisis of this magnitude and nature.

What is unique about an infectious, possibly viral health crisis? There are many characteristics unique to an infectious crisis versus other crisis, such as a hurricane, an earthquake or a mass casualty event. An infectious crisis has an accumulative rapidly escalating surge with an acute burden on healthcare systems. Furthermore, an infectious crisis can affect the healthcare workers themselves, thus threatening hospitals' ability to cope with the crisis and deliver care to patients.

Can a hospital count on pre-setting a maximal capacity and executing a diversion to other hospitals in case of high demand during a surge of a crisis? Yes and No! Depending on the magnitude of the surge and the availability of other receptive hospitals, a hospital may or may not be able to divert to other hospitals. In the case of an extraordinary surge, maximal capacity may frequently have to be "stretched".

Can the triage of the various acuity of patient conditions and the designation of levels of care be preset prior to an infectious health crisis? While it is very important to include, in crisis preparedness plans, criteria for triage and designation of levels of care, such practices should be subject to frequent review and dynamic adjustment during a crisis, in order to achieve practical flexibility, maximal efficiency and prompt response to a continuously changing situation.

The reflections on these questions and the key features of the SBH Health System response to the surge can provide lessons to develop a culture of preparedness in healthcare settings to lessen the impact on hospital services and workers, and hopefully mitigate the devastating impact on patient lives health crises can bring.

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